WRITTEN QUESTION TO THE MINISTER FOR JUSTICE AND HOME AFFAIRS
BY DEPUTY S.J. GLEAVE OF ST. HELIER SOUTH
QUESTION SUBMITTED ON MONDAY 26th OCTOBER 2026
ANSWER TO BE TABLED ON MONDAY 2nd NOVEMBER 2026

Question

"Further to Written Question 208/2026, regarding violence against women and girls funding, and the Minister's response during Questions Without Notice on 20th October 2026, will the Minister advise –

(a) which charitable organisations specialising in supporting victims of domestic abuse and sexual violence were consulted during the preparation of the 2027 Violence Against Women and Girls (VAWG) funding proposals, and what input they provided;
(b) whether consideration was given to commissioning additional services from existing specialist charities, including Jersey Action Against Rape (JAAR) and Freedom from Domestic Abuse (FREEDA), as an alternative to creating additional Government posts, and, if so, what conclusions were reached, and if not, why not;
(c) what assessment informed the decision to allocate £57,000 for an additional specialist therapeutic post within Health and Care Jersey, including whether existing charitable provision was considered; and
(d) what criteria is used to determine whether VAWG services are commissioned from specialist charities or delivered directly by Government?"

Answer

(a) Following the results of the election on 7th June 2026, and the subsequent lifting of the pre-election period restrictions, officers took the first opportunity to consult with charities and community services involved in work to address VAWG by hosting a workshop on 8th June 2026 which aimed to understand the demands on, and needs of, their services.

Invitations to this workshop were extended to members of the VAWG Taskforce that represent third sector services (including JAAR and FREEDA). However, invitations were also extended to a wider group of charities and community services who have not previously been involved in the work of the VAWG Taskforce, so as to ensure that all perspectives were captured. These invites were sent out via a range of mailing lists[1] to ensure a wide reach across third sector and community organisations. Third sector members of the VAWG Taskforce were also encouraged to invite any additional charitable services that they felt the workshop would be relevant for.

During this workshop, attendees were asked a series of questions related to the operational pressures and capacity and resourcing challenges that their services are facing. Officers used the feedback garnered during this workshop to inform the content of the VAWG funding business case for consideration by the new Council of Ministers in July 2026.

Officers also contacted FREEDA directly to request a quotation for the delivery of a training package relating to routine and targeted enquiry processes relating to VAWG within Health and Care Jersey (HCJ). This work forms part of the wider workstream to deliver the remaining VAWG Taskforce recommendations, and relates specifically to the delivery of Recommendations 41, 42, 43, 44 and 45. The figures provided by FREEDA in their quotation for this work were used to

[1] This included the Association of Jersey Charities, the Institute of Directors, Chamber of Commerce, The Link (commissioning newsletter via HJC), Charities Newsletter (circulated by ESSH), Cross Denomination Clergy Group, Jersey Community Foundation Comité des Connétables, Honorary Police, Safeguarding Partnership Jersey and Jersey Sport.

inform the content of the business case, specifically the component amounts allocated to "HCJ Training and Delivery".

(b) As explained in the answer to WQ 208/2026, a significant proportion of the budget allocated to VAWG in 2027 is designed to fund the operationalisation of the incoming package of VAWG legislation. As statutory services are the primary stakeholders involve in the operationalisation of this new legislation, it follows that these services are the primary recipients of the funds allocated to the operationalisation of these new laws. For instance, a significant proportion of the funding is allocated to the States of Jersey Police to provide the additional investigative capacity and forensic capability required for the effective implementation of the new legislation. These are not services that can be appropriately outsourced to specialist charities.

However, consideration was given to the commissioning of additional services from existing specialist charities as an alternative to the creation of additional Government posts, where this was appropriate. For instance, consideration was given to commissioning FREEDA to deliver a training package to support the implementation of routine and targeted enquiry processes relating to VAWG within HCJ. FREEDA was identified as the most appropriate service to approach for a quotation for the delivery of training as they already lead on the delivery of Identification and Referral to Improve Safety (IRIS) programme, an evidence-based domestic abuse training, support and referral programme specially designed or GPs. They are therefore well placed to ensure that this new bespoke training package for HCJ is consistent and coordinated with Primary Care and have extensive experience delivering training to medical professionals where limited time availability for training can be a significant challenge. As a result, FREEDA was asked to provide a quotation for this work which was then used to inform the content of the business case that was submitted for the VAWG funding.

It is also important to note that a proportion of the funding allocated to Justice and Home Affairs relating to "Training and delivery costs" and "Marginalised community engagement" will provide the budget from which the government can then commission training and other services from existing specialist charities, such as to implement the remaining VAWG Taskforce recommendations that relate to training and further research.

A full breakdown of which additional VAWG services and/or posts were considered for delivery by the third sector and the rationale behind this decision is provided in Appendix 1.

(c) The VAWG Taskforce report identified that the current provision of specialist counselling and therapeutic provision for victim-survivors is too limited.[2] This resulted in VAWG Taskforce Recommendation 60, which directed that a gap analysis of current specialist counselling provision be undertaken and subsequent investment to improve the appropriateness and availability of specialist counselling should follow.

This gap analysis was subsumed into a wider review into the structure and staffing of the Jersey Domestic Abuse Service (JDAS), as directed by Taskforce Recommendation 19.1. In particular, the review identified that long waiting lists for specialist therapeutic support in Jersey were found to be placing JDAS under significant pressures. In particular, the review identified that JDAS was having to provide long-term emotional support to victim-survivors, despite this form of support falling outside the scope of their service provision, because these individuals had been unable to access the therapeutic support they required via statutory mental health services.

This finding resulted in the decision to allocate £57,000 for an additional therapeutic post within Health and Care Jersey, primarily because it was the long waiting lists for the specialist counselling provision through statutory mental health services that was identified as placing unnecessary pressure on JDAS, a separate statutory service.

[2] VAWG Taskforce Report.pdf p.221

It is also important to acknowledge that we, as a government, have a duty to provide specialist therapeutic support for victim-survivors through our statutory mental health services.

JAAR provides one-to-one counselling for victim-survivors of sexual trauma and rape. This is an invaluable service provision which I understand has formed a key component of the recovery and healing of many victim-survivors in Jersey. However, the service does not provide specialist counselling provision to victim-survivors of domestic abuse.

Existing charitable service provision was therefore not considered to be an appropriate alternative to the HCJ post. The specialist support that will be provided by the HCJ post differs from the JAAR provision because it will provide long-term specialist counselling provision for victim-survivors of both domestic abuse and sexual violence via our statutory mental health service.

(d) The criteria used to determine whether VAWG services are commissioned from specialist charities or delivered directly by government depends on the function of the specific service in question. A breakdown of which VAWG services were considered for delivery by the third sector and the rationale behind this decision is provided in Appendix 1.

VAWG services relating to the implementation of statutory functions, such as the implementation of new legislation, necessarily need to be delivered by statutory services including the police, the courts, law officers, and staff working within the Dewberry House Sexual Assault Referral Centre and the Jersey Domestic Abuse Service.

VAWG services related to the provision of specialist support for victim-survivors must be appropriately balanced between statutory and charitable organisations. It is important to note that each specialist support service and charity in Jersey provides a different function and so their suitability for the delivery of specific VAWG services will depend on the type of services required. As noted above, the long waiting lists for specialist therapeutic support provided via our statutory mental health services were identified as putting a strain on the Jersey Domestic Abuse Service (JDAS). It follows then, that the most appropriate way to alleviate the pressure on JDAS would be to provide additional resource to our statutory mental health services so that these waiting lists can be reduced and victim-survivors can more readily access long-term specialist support.

The commissioning of services relating to education and training is more appropriately open to the charitable sector. There are a number of VAWG Taskforce recommendations, and recommendations arising from related workstreams, which call for additional training and guidance on different aspects of VAWG. A proportion of the VAWG funding for Justice and Home Affairs is allocated to “Training and delivery costs” in order to provide the government with the necessary budget to commission services and training from specialist charities and other organisations, depending on where the delivery of this work most appropriately sits.

The VAWG funding allocated to training and delivery in this budget represents the first step to securing the funds we need to commission VAWG services, including from specialist charities and organisations. Provided this budget is approved by States Members, the budget will then be used to commission services from specialist organisations including those which operate within the charitable sector.

Appendix 1

Additional service/post	Considered for commissioning of additional services from existing specialist charities	Rationale
HCJ Training and Delivery	Yes	The delivery of training to support the implementation of routine and targeted enquiry processes related to VAWG in HCJ can be appropriately outsourced to a specialist charity.
Follow-up independent review of criminal justice system	N/A	The follow-up review must be conducted by an independent legal professional with extensive experience relating to the management of domestic abuse, rape and sexual assault cases in the criminal justice system. It would not be appropriate to commission this work from a Jersey-based charity as full independence is required.
1 x FTE Data Analyst	N/A	This post relates to the monitoring of data collected by statutory services to support the demand-led funding model agreed by the Government to fund demand resulting from the new VAWG legislation and to develop a centralised VAWG dataset in line with the VAWG Taskforce recommendations. It is a central government role that would be less effectively performed by an external agency.
1 x FTE Training and Delivery Support Officer	N/A	This post relates to the coordination and delivery of training related to the operationalisation of the VAWG legislation, the remaining VAWG Taskforce recommendations, and training recommendations arising from other independent reviews. The individual in this role will work closely with different charities and community services to commission training delivery, but the role must sit within government in order to provide an independent and central coordinating function.
HCJ 1 x FTE Specialist Therapist	N/A	This post relates to the creation of an additional Specialist Therapist post to provide specialist therapeutic support to victims of domestic abuse and sexual violence within Health and Care Jersey. Long waiting lists for specialist counselling provision through statutory mental health services was identified as placing unnecessary pressure on JDAS. The most appropriate way to alleviate the pressure on JDAS was identified as providing additional resource to our statutory mental health services so that these waiting lists can be reduced.
Training and delivery costs	Yes	This funding relates to the delivery of a variety of training packages in addition to the development of new practice and guidance. A proportion of this funding will be used by government to commission services and training from specialist charities where the delivery of this work most appropriately sits with them.
Marginalised community engagement	Yes	This funding relates to further research and engagement with marginalised groups to understand their unique vulnerabilities in relation to VAWG and how support provision

		may be improved. A proportion of the funding for this work will be considered for the commissioning of services or training from specialist charities where this is felt appropriate.
Implementation of recommendations from independent review of family court system	Yes	The recommendations arising from the independent review of the family court system are anticipated to relate to improvements to practice, knowledge and procedure within the system. Funding for the implementation of these recommendations will necessarily be allocated to the services subject to those recommendations. Where some of the recommendations create a demand for the commissioning of specialist training that can be appropriately delivered by an existing specialist charity in Jersey, this option will be considered.
All SoJP roles and services	N/A	All additional States of Jersey Police roles relate to increasing investigative and forensic capacity within the police force. The performance of these new roles cannot be appropriately outsourced to specialist charities.
All LOD roles	N/A	All additional LOD roles relate to increasing the capacity of the Criminal Division of the LOD to accommodate a significant increase in workload. The performance of these new roles cannot be appropriately outsourced to specialist charities.
All Judicial Greffe and Viscount's Department roles	N/A	All additional roles in the Judicial Greffe and Viscount's Department relate to increasing the capacity of the Court Service to manage the anticipated increase in court cases. The performance of these new roles cannot be appropriately outsourced to specialist charities.
Official Analyst's Laboratory 2 x FTE Analyst	N/A	Additional roles in the Official Analyst's Laboratory relate to realigning the Laboratory's forensic services capacity and capability to manage the anticipated increase in demand. The performance of these forensic services cannot be appropriately outsourced to specialist charities.