



**BUILDING
A SAFER
COMMUNITY**

REPORT

2024/25



R.82/2026



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Minister's Foreword

This first report is published following the launch of the Building a Safer Community (BASC) framework in March 2024, and reflects the progress made in embedding a more coordinated approach to community safety across Jersey. Over the past year, BASC has begun to shift how community safety, community safeguarding and prevention are understood, moving away from fragmented and reactive responses towards a more joined-up, outcomes-focused, and evidence led way of working.

During 2024–25, the focus has been on establishing the foundations for long term systemic change. This has included putting governance and accountability arrangements in place, identifying priorities and convening multi-agency partnerships to improve coordination across prevention and response to community safety. Key areas of progress include the establishment of the Domestic Abuse and Sexual Harms (DASH) Partnership, publication of the Youth Justice Roadmap, and development of the BASC education programme to replace *Prison, Me No Way*.



There has also been progress in strengthening how data and evidence are used. The BASC Data Partnership, alongside the consistent use of Outcome Based Accountability, has supported a shared understanding of risk and harm and a clearer focus on outcomes aligned with Future Jersey.

I would like to thank colleagues and partners across government, States of Jersey Police, Honorary Police, Justice and Home Affairs, the Criminal Justice System, Safeguarding Partnership Jersey, the third sector and the wider community for their continued commitment to working together. I am particularly grateful to the Justice and Building a Safer Community (BASC) Coordinator and the BASC team, who have worked tirelessly to deliver progress as part of a small core team alongside other duties.

The work set out in this report is significant and will be crucial to the future development and success of the BASC framework as it is grown and developed. It should be understood as the first phase of a long-term ambition for our Island.

As BASC moves into its next phase, strengthening engagement beyond government will be essential so that it is increasingly recognised, understood and owned within our Island community. This report reflects both what has been achieved and the journey ahead. With the right support, BASC can continue to play a meaningful role in making Jersey a safer Island for us all, where Islanders feel supported, included and able to thrive within our Island community.

Deputy Mary Le Hegarat
Minister for Justice and Home Affairs

Background to BASC

The Building a Safer Community (BASC) framework was launched in March 2024 as a cross-government and multi-agency framework to improve community safety, reduce crime, and strengthen early intervention and prevention programmes across Jersey.

It supports collaboration across government, the justice system, the third sector and the wider community by providing a shared framework to connect activity, data and resources, enabling a more coordinated and effective response to community safety challenges.

BASC also supports ‘horizon scanning’ of emerging community safety issues, helping partners work together to better understand risks, join the dots and maximise collective effort to address them.

Community safety and safeguarding are crucial for fostering a healthy and well society, one that promotes

- Love
- Trust
- Cooperation
- Individual well-being

It allows Islanders to thrive and contribute positively to the collective growth and development of our Island community.

The BASC framework provides a structured, whole-system approach that enables us to understand and contextualise the complex factors influencing community safety. Rather than relying on reactive responses to crime and harm, BASC shifts our collective focus toward prevention, early intervention, and long-term resilience. By using data intelligently, applying the social determinants of health and protective factors, and aligning our efforts across government and the community, BASC supports Islanders to live safer, healthier and more pro-social lives.



This proactive, evidence-based approach aims to reduce the flow of offenders by providing a structured framework that supports Islanders at every stage, from preventing crime and identifying early risks, to addressing harmful behaviours, supporting prisoners on release from custody, and supporting those affected by crime. By doing so, we aim to create a positive domino effect: reducing reoffending, lowering crime rates, and minimising harm across generations. This not only strengthens the criminal justice system but also delivers meaningful support to victims and the wider Island community.

Understanding issues early, before they escalate, helps us anticipate and respond to emerging trends allowing us to design better prevention strategies for the future. Research consistently shows that by early adolescence, a young person's life experiences and the conditions in which they are born, grow, and live significantly shape their likelihood of future offending.

While criminal justice interventions can offer short-term relief, a reactive approach alone cannot deliver sustainable, long-term change. BASC provides a clear, shared framework that brings consistency to a complex system, helping the government and partners to work more effectively together. By aligning activity across strategic areas, reducing duplication and strengthening communication between departments, partners and our community, BASC supports a more connected, prevention-focused approach in which every part of the system contributes to building a safer Jersey.

Importantly, BASC aligns directly with Future Jersey and the Island Outcome Indicators,¹ anchoring community safety within the wider Island-wide priorities. By doing so, BASC creates a truly holistic community safety system, one that supports shared understanding, shared action, and shared accountability across government, partners and the wider community.

¹ [Future Jersey 2017-2037](#)

Alignment with Future Jersey and the Island Outcome Indicators

BASC places its priorities firmly within the social determinants of health, recognising that the same conditions that shape wellbeing also shape the social determinants of criminality.^{2 3 4 5}

By aligning our work to these determinants, we strengthen not only health and community outcomes but also create a safer Island. When we get these upstream factors right, we reduce risk, prevent harm, and support safer, more resilient communities.

BASC has been designed using Outcome Based Accountability (OBA) so that we can clearly understand both population-level outcomes (the whole system) and performance accountability (the parts). This enables departments, agencies, and partners to see their specific contribution to Island-wide outcomes, while working within a shared structure and language.



BASC strengthens this alignment by providing a common framework that links Future Jersey priorities, government strategies, and community safety outcomes into one coherent system. Through BASC, we can connect prevention, targeted intervention, community development, enforcement, justice, and rehabilitation in a way that mirrors the Future Jersey model of long-term wellbeing and prosperity. It ensures that every part of the system from health to education, justice to community development understands its role in shaping safer outcomes.

The Island Outcome Indicators allow us to track how we are doing, but BASC ensures we are consistently aligned to them. It helps us understand how each department, service, and workstream contributes to the bigger picture. By doing so, BASC “joins the dots” across government, creating clarity, coordination, and shared accountability.

Ultimately, BASC acts as the bridge between Future Jersey’s strategic vision and the practical, coordinated actions needed to deliver a safer Jersey for everyone.

² Armstead, T. L., Wilkins, N., & Nation, M. (2019) [Structural and social determinants of inequities in violence risk: A review of indicators - PMC](#). *Journal of Community Psychology*, 49(4), 878–906.

³ Hughes, N. et al. (2020). [Health determinants of adolescent criminalisation](#). *The Lancet Child & Adolescent Health*, 4(2), 151-162.

⁴ Baysal, D. (2023). [Criminal Behaviour and Toxic Environment](#)

⁵ Niño, M. D., Drawve, G., & Allison, K. (2025). [Intersections of crime and health: structural inequalities, spatial dynamics, and policy](#). *Journal of Crime and Justice*, 48(2), 151–156.

Safeguarding, community safety, and how BASC connects them

Safeguarding and community safety are often discussed as separate areas of practice; however, they sit on the same continuum of protecting people from harm. Safeguarding is focused on protecting individuals, especially children and vulnerable adults, from abuse, neglect, exploitation, and other forms of harm. It carries a clear duty of care for every agency, service and community member, emphasising that safeguarding is *everyone's business*. This work is closely linked to education, health, social care, family services and early-help pathways, with an emphasis on early identification and intervention to stop harm before it occurs.

Community safety, by contrast, takes a broader population level view. Its purpose is to create a safe Island by reducing crime, anti-social behaviour and the conditions that allow harm to occur in the first place. Community safety requires multi-agency collaboration, long-term prevention, and a system-wide view of risk, vulnerability and local trends. Whereas safeguarding protects individuals from immediate threats, community safety aims to shape environments, policies and partnerships that prevent crime and promote resilience across the whole Island community.

BASC acts as the bridge between these two worlds. It recognises that safeguarding and community safety are interdependent, neither can succeed in isolation. Through an integrated approach, BASC brings together safeguarding partners, justice colleagues, education, health, community organisations and data specialists under a common framework.



The BASC framework applies to Islanders of all ages, it has a strong emphasis on strengthening protective factors and building resilience early, reducing risk both for individuals (safeguarding) and for the wider community (community safety). The framework promotes whole-community responsibility, ensuring that safety and wellbeing are not held by a single service but supported by families, parishes, services and wider partners across our Island community.

Importantly, BASC provides the structured cross-government collaboration that both safeguarding and community safety individually have at times lacked. It creates a shared language, shared expectations and shared accountability to join the dots across agencies and align efforts within a cohesive, Island-wide system. In doing so, BASC enables Jersey to strengthen communities and prevent harm in a unified and sustainable way.

Data partnership

Following the launch of the BASC framework, the Coordinator and Analytics Manager created the BASC Data Partnership to enable shared intelligence, linking risk, harm and community trends so that community safety decisions are informed by high-quality, collective insight, research and reporting.

The Partnership brings together 40 representatives across over 20 data functions within government and the wider community who provide sharing of collective data, insights, intelligence, analysis and governance to support and contribute towards community safety.

A Partnership Data Profile has also been created to streamline sharing of collective data, insights and intelligence.

The BASC Data Partnership

The BASC Data Partnership brings together analytics & governance representatives across over 20 data functions within government and the third sector.



In addition to the creation of the Data Partnership, BASC has been further supported by the States of Jersey Police (SoJP). An innovative cross-service way of working was adopted in 2025 with the creation of the SoJP/BASC collaborative analysis function. The JHA/BASC Analytics Manager was onboarded with the SoJP Analysis Service to work with the team at SoJP Headquarters, allowing deeper cross-service insight into key community safety issues including Domestic Abuse and Sexual Harms (including Violence Against Women and Girls), and Youth Justice.

Plans are underway to expand this collaborative analysis function through increased co-working with analysts from other key areas, such as Safeguarding Partnership Jersey and victim-survivor support services.

Outcome Based Accountability approach

The BASC Framework has been based upon Outcome Based Accountability (OBA) which provides a common language and a simple structure that ensures accountability through measurable outcomes.

OBA makes a clear distinction between accountability of partners and stakeholders for strategies to improve quality of life for whole populations, and the accountability of service providers and commissioners for the outputs and impact of individual services and interventions on their client populations, effectively separating means from ends.

We all need to talk the same language.

This is OBA:

Defining outcomes: OBA starts by identifying the desired end results or outcomes, often in terms of quality-of-life improvements or service effectiveness (e.g., reducing crime or improving prisoner literacy rates).

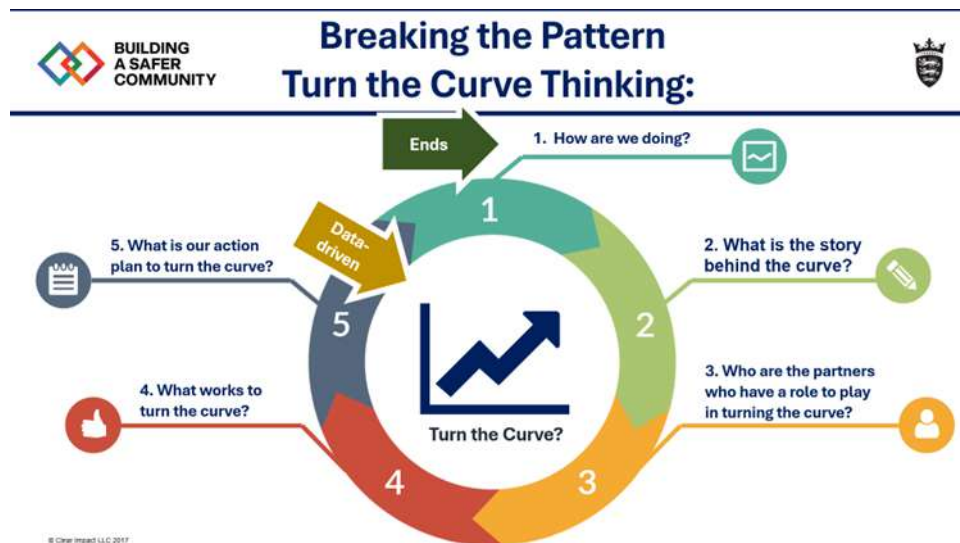
Using data to track progress: Organisations collect data to measure progress towards outcomes, identifying baseline figures and setting improvement targets.

Differentiating "ends" and "means": OBA separates the "ends" (desired outcomes for people or communities) from the "means" (specific programs, policies, or activities used to achieve those outcomes). This distinction helps ensure that the focus remains on the impact rather than just activities.

Accountability at different levels:

- **Population accountability:** Concerns the well-being of whole populations (e.g., reducing crime rates for the Island).
- **Performance accountability:** Focuses on the effectiveness of programs and services in achieving specific outcomes for clients or service users.

"Turn the curve" thinking: Organisations analyse their data to determine if current practices are leading to desired changes. If not, they adjust strategies to "turn the curve" toward more positive results.



Community involvement and collaboration: OBA emphasises working with stakeholders, including service users, community members, and partner organisations, to co-develop solutions that help achieve shared goals.

In July 2024, the BASC Coordinator qualified as a Results-Based Accountability (OBA) Professional through Clear Impact, further enabling the opportunity for BASC to be able to professionally lead and advise on using OBA in several areas across the Government of Jersey (GoJ). This has included:

- Advising on the new GoJ Commissioning Framework as part of the Cross-Government Commissioning leadership group.
- Leading training on behalf of the Cross-Government Commissioning Team for GoJ commissioners.
- Training for States of Jersey Prison Service staff as part of the redesign of the 7 Pathways to Reducing Reoffending strategy.
- Leading 'Anti-Social Behaviour' community meetings using 'Turn the Curve' thinking in Harve des Pas and St Brelade's Bay on behalf of the Minister of Justice and Home Affairs.

BASC Governance within the Government of Jersey

Following the launch of the BASC framework in March 2024, it was necessary to consider how to tangibly embed BASC as a whole-system approach to community safety across government using a governance structure which mitigated the risk of duplication, supported collaboration and aligned with broader government priorities.

A strong cross over between safeguarding and community safety was identified. As such, the existing Ministerial Safeguarding Board was widened to provide the governance and ministerial oversight for BASC, negating the need to set up an additional board. The Ministerial Safeguarding Board now has a two-part meeting with the first half focusing on safeguarding and the second half on BASC.

Additionally, efforts have been made to identify other relevant strategic boards across government and ensure that there is representation for BASC as part of their work.

These include involvement in:

- Homelessness Ministerial Board
- Children Outcomes Executive Committee
- Criminal Justice Working Group
- Cross-Government Commissioning Group
- Safeguarding Partners
- Safeguarding Professional Leads – Children and Adults
- JHA Shoulder to Shoulder
- Substance Use Strategic Group
- 7 Pathways to Reducing Reoffending Strategic Group
- Missing and Exploitation Strategic Group
- Online Harms Officer and Ministerial Boards

BASC 'BIG 5' Priorities

Given the breadth and complexity of the BASC framework coupled with limited resource, defining a focused set of core workstreams was essential to drive delivery and consistently collect meaningful data. Establishing these priorities has enabled us to maintain strategic focus, target areas of greatest need based on local data, and avoid a fragmented or reactive approach.

Through the Ministerial Group, five priority areas were agreed as the strategic drivers for the BASC framework for 2025/26. These priorities provide a clear structure for action, ensuring that our efforts are coordinated, evidence-led, and aligned with the wider aim of building a safer, more resilient Island community.

The 'Big 5' priorities for BASC are:



Justice

The Justice priority focuses on strengthening prevention, intervention, and rehabilitation pathways to reduce reoffending, improving outcomes for people at every stage of the justice system. By promoting evidence-led practice and fostering greater alignment between partners, the BASC framework aims to ensure that responses are targeted at the root causes of offending and supporting perpetrators to move away from harmful behaviours.

Youth Justice

What is the story behind the curve?

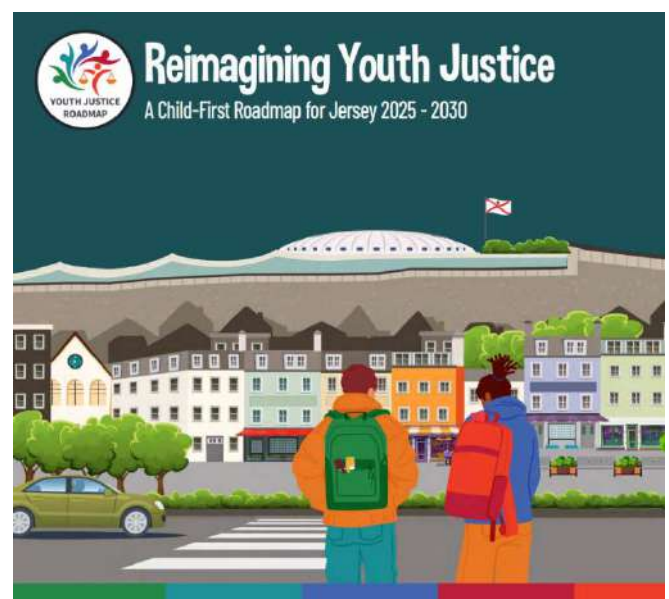
Reimagining Youth Justice: A Child First Roadmap for Jersey (2025-2030) was developed and launched through the BASC framework by the Government of Jersey on 30 June 2025.⁶

It was developed by BASC in response to a clear pattern emerging across Jersey's youth justice system which showed that children were too often entering the system at a point where early needs had already escalated, opportunities for diversion had been missed, and pathways of support were inconsistent.

This revealed a system that, while well intentioned, had not fully aligned around a shared philosophy, consistent practice, or multi-agency coordination needed to support children effectively.

The Youth Justice Review (2019) highlighted many of these gaps, calling for a child-centred, multi-agency, rights-based system better equipped to understand and respond to the developmental, social and environmental factors influencing youth offending.⁷

Through a collaborative process across stakeholders, the Youth Justice Roadmap was developed to bring coherence, consistency and purpose to the whole system. It adopts a Child-First, restorative and evidence-based philosophy aligned with the BASC framework to ensure all agencies are working toward the same outcomes to drive real change in the long-term trajectories for children, improving outcomes for offenders, victims and community safety.



⁶ [Reimagining Youth Justice: A Child First Roadmap for Jersey \(2025-2030\)](#)

⁷ [Jersey Youth Justice Review](#)

The Youth Justice Roadmap sets out a clear vision and four Island-wide outcomes to provide the structure Jersey needs to shift from reactive responses to a proactive, holistic approach.

VISION:

"To create a supportive and inclusive youth justice system that sees children as **children first**, prioritises the **best interests** of all children, **empowers them** to build **pro-social** identities, and **removes barriers to create opportunities** for success. Ultimately we want to support children to become **resilient Islanders** who positively contribute to their communities and **break the cycle** of reoffending and negative stigmas."

OUTCOMES:

- **Outcome 1:** The youth justice system will enable a partnership approach to support a wider systemic approach to engage children in law-abiding and positive behaviours
- **Outcome 2:** Children are diverted away from the formal criminal justice system at the earliest point with appropriate support
- **Outcome 3:** Children who are engaged in serious or persistent conflict with the law go on to achieve positive outcomes
- **Outcome 4:** Children, families, witnesses and community victims recover and move on beyond the impact of the harm they have experienced

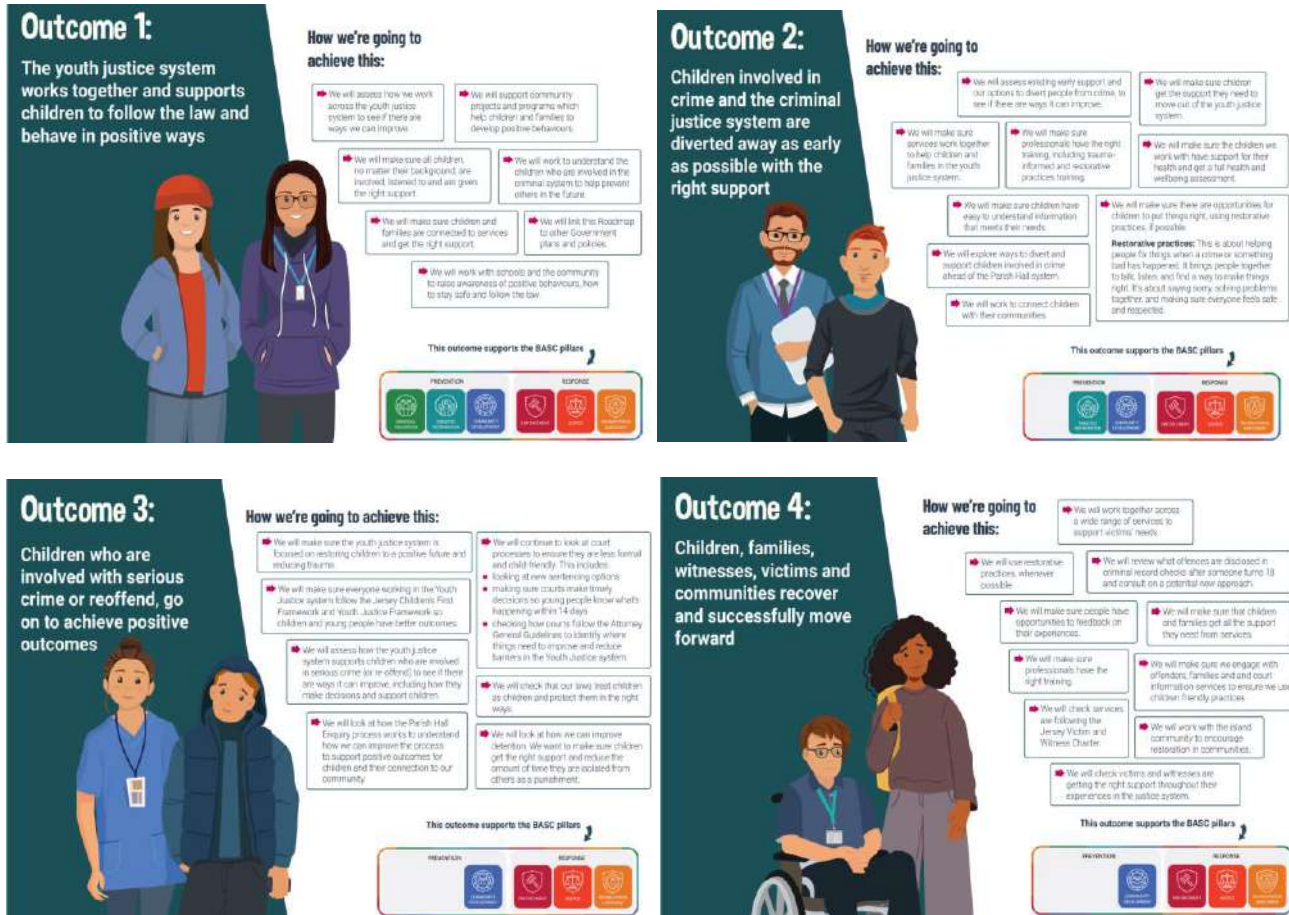
Who are the partners that have a role to play in turning the curve?

The Youth Justice Roadmap is, at its core, a multi-agency, whole-system commitment. Turning the curve on youth offending, improving outcomes for children, and strengthening community safety requires every part of the system to work together in a coordinated, child-centred way. The Youth Justice Roadmap brings together a broad partnership with the key partners being:

- States of Jersey Police
- Honorary Police
- Parish Halls
- Law Officers' Department
- Jersey Probation and After Care Service
- Jersey Youth Service
- Royal Courts of Jersey, including the Youth Court
- Justice and Home Affairs – BASC
- Children, Young People, Education and Skills
- Health and Care Jersey
- Safeguarding Partnership Jersey
- Jersey Customs and Immigration Service
- Victims First Jersey
- Community and charitable partners

What is our action plan to turn the curve?

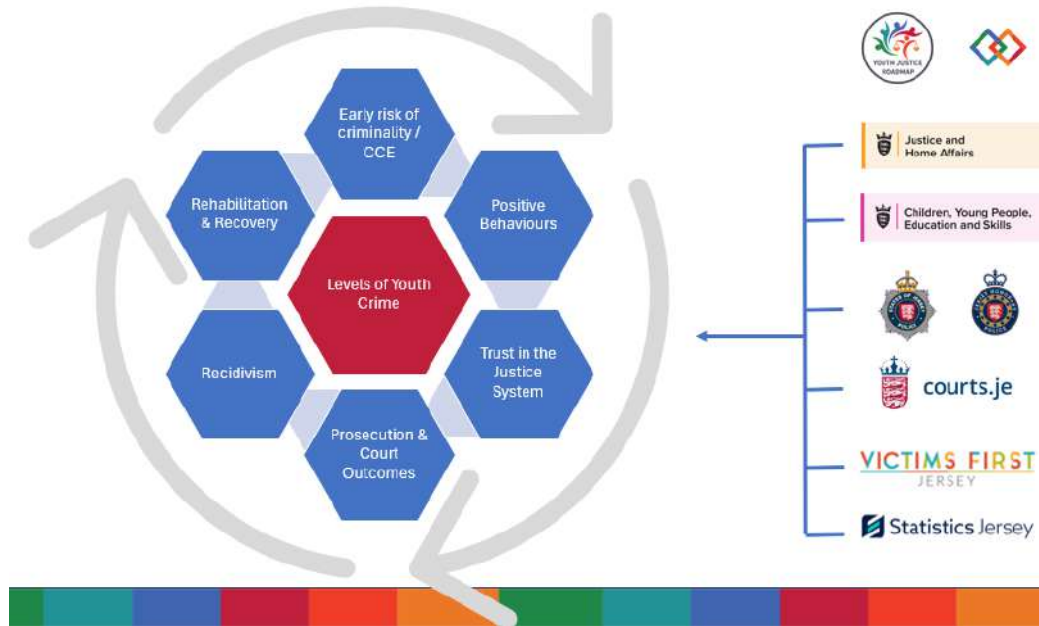
The Youth Justice Roadmap map sets out four clear outcomes and an associated action plan. Below is an overview in child friendly language.



How are we doing?

The Youth Justice Roadmap is ambitious and essential to change the trajectory of youth offending and improve outcomes for children across the Island. However, delivery of the Youth Justice Roadmap is unfunded and without dedicated resources, presenting significant challenges to its effective delivery and long-term implementation. Despite this, through BASC's coordination, a Youth Justice Partnership has been convened and has begun focusing on identifying what can be achieved within limited existing resource.

Youth Justice focus areas and partners with a role to play in 'turning the curve'



Through the Youth Justice Partnership there are several workstreams which have moved forward including:

1. Development and delivery of the BASC Education Days to all Year 8 students on the Island.

A schools education programme to replace *Prison, Me, No Way*, has been developed and is being delivered, helping young people understand risk, build resilience, and make safer choices. More information can be found in the Community Safety Education section of this report.

2. Work on an Early Help Pathway being led by CYPES

Children and Social Care Services, the Youth Service and the Child and Adolescent Mental Health Service (CAMHS) are working jointly to produce a mapped pathway from early help → pre-parish hall → parish hall → court, focusing on diversion and early intervention. This allows us to:

- Map current pathways and gaps.
- Provide clear early help entry points.
- Understand community assets.
- Analyse profiles of young people escalating quickly.
- Review case studies to identify missed opportunities.

3. Review of Parish Hall Enquiry processes for young people

The States of Jersey Police are coordinating a review of youth contact with the Parish Hall Enquiry (PHE) process in relation to the Attorney General Guidelines. This will enable the Partnership to identify:

- What is / is not working well.
- Review the timing of juvenile parish halls.
- Information for parents.
- Probation attendance requirements.
- Outcome of the PHE (written cautions versus words of advice or fines).
- What legislation is required to support a more enhanced and reactive system.
- Adherence to the Attorney General Guidelines and if they need updating.

4. Data

The BASC Data Partnership is working to collate and publish collective data which will provide a high-level overview of youth justice in Jersey to demonstrate and inform the progress and delivery of the Youth Justice Roadmap.

- 40 key indicators agreed at the BASC Data Partnership and the Youth Justice Partnership.
- Comprehensive data on Parish Hall Enquiries for children and young people shared with the Children, Young People, Education and Skills Department (CYPES) to help inform the Early Help Pathway workstream.
- Initial Jersey Youth Justice report underway to better understand the story behind the curve:
 - 3-year lookback window to understand the current YJ landscape.
 - National comparison of youth justice statistics and trends between Jersey and the UK to better understand how local youth crime rates and trends align with national patterns.
- Youth Justice data task-and-finish group created.

7 Pathways to Reducing Reoffending

What is the story behind the curve?

Reoffending causes significant systemic and societal impact, exacerbating known prison population pressures within the States of Jersey Prison Service and increasing costs across the criminal justice system. Prison leavers can reoffend due to a variety of reasons from lack of education, poor mental health and lack of support, often facing difficulties finding employment and securing housing upon release. These unmet needs cause reoffenders to become persistently caught in a cycle of reoffending.

For reoffending rates to decrease, prisoners need to be successfully rehabilitated so that they can positively contribute to society. The 7 Pathways to Reducing Reoffending are a framework designed to address the root causes of criminal behaviour and support rehabilitation.

They are:

- Accommodation
- Education, Training and Employment
- Health
- Drugs and alcohol
- Finance, benefits and debt
- Attitudes, thinking and behaviour
- Children and families



Who are the partners that have a role to play in turning the curve?

- States of Jersey Prison Service
- Jersey Probation and After Care Service
- Health Care Jersey
- Employment, Social Security and Housing, and temporary housing providers
- Justice Policy
- Employment partners
- Charitable sector
- Community

What is our action plan to turn the curve?

- Streamline the States of Jersey Prison Service's 7 Pathways to Reducing Reoffending. programme delivery, improve data collection and quality, and embed working practices to release better neighbours, using an OBA approach.
- Support the States of Jersey Prison Service (SoJPS) in developing their revised Reducing Reoffending strategy.
- Undertake a reoffending and reconviction study in 2026/2027 to inform approaches to reducing reoffending and post-release supervision.

How are we doing?

- Restorative Justice workshops facilitated during prisoner's week. Restorative justice reduces the frequency of reoffending by 14%. ⁸
- OBA workshops delivered to all States of Jersey Prison Service 7 Pathway leads and the Prisoner Council.
- One-to-one support sessions are in progress with 7 Pathways leads.
- BASC designed and deployed new data collection processes for both the Interventions Team and the Reintegration and Resettlement Team at SoJPS, allowing for enhanced reporting and trend monitoring to drive data-driven decision-making.
- SoJPS continues to observe a decline in the number of prisoners who are recommitted to prison within 12 months of their previous release, falling 25% from 2023 to 2025.

⁸ [Evidence supporting the use of restorative justice](#)

Safeguarding in the Community

Safeguarding in the Community focuses on strengthening the conditions that keep children, adults and families safe by working with communities, non-statutory partners and local networks to identify risks early and promote protective factors.

This workstream enhances awareness, improves access to support, and builds community capacity so that concerns are recognised and responded to before harm occurs.

While statutory safeguarding coordination sits with Safeguarding Partnership Jersey, BASC adds value by enabling community-based work, fostering shared responsibility, and connecting people, services and places with the understanding that *'safeguarding is everyone's business.'* Through this approach, BASC facilitates a bridge between government and community, driving awareness and helping to support Islanders of all ages to live safely, confidently and well within their communities.

Migrant Safeguarding

What is the story behind the curve?

Jersey's migrant landscape has evolved rapidly over the past few years shaped by several years of policy change, shifting labour needs, and rising operational pressures across the Island.

In 2025, 3,280 work permits were issued, representing an eightfold increase compared with 2020. Prior to Brexit, EU nationals benefitted from free movement rights and did not require work permits, meaning their employment was not captured within the permit system. This rise therefore reflects both the incorporation of previously unrestricted EU labour into the permit regime and continued demand for overseas workers across key sectors.

The character of labour migration has also shifted. In 2025, 74% of permits were issued for temporary work, compared with 26% for skilled or longer-term roles, highlighting the growing importance of short-term labour to Jersey's economy.

Despite EU nationals now requiring permits, fewer than 15% of work permits issued in 2025 were granted to EU citizens, indicating changing recruitment patterns and a growing reliance on workers from outside Europe.

Taken together, the Island faces a more complex and dynamic migration landscape, with important implications for labour supply, population turnover, and migrant welfare.

Work to review the work permit system commenced in 2023 through the Work Permit Review Panel. As government priorities evolved, planned Modern Day Slavery legislation was paused to allow further consideration of its suitability for the Island. This resulted in a period of review and reflection on how existing arrangements support migrant safeguarding and identified areas where coordination and consistency could be strengthened.

During 2025, frontline agencies including Jersey Customs and Immigration Service (JCIS), the International Culture Centre (ICC), Employment, Social Security and Housing (ESSH), and community partners shared information and observations relating to potential perceived safeguarding risks affecting migrant workers. By Quarter 3, 2025, these matters were escalated to the Adult Safeguarding Professional Leads, who agreed that they would benefit from a coordinated, Island-wide approach.

This led to the proposal for a Migrant Safeguarding Partnership under the BASC framework to strengthen coordination between government, agencies and community representatives and improve safeguarding arrangements for migrant workers.

Further development work identified the need to refine the approach and scope of the partnership, recognising that migrant safeguarding extends beyond work permits to include wider issues such as accommodation, employment conditions, exploitation risks, access to services and community safety.

Who are the partners that have a role to play in turning the curve?

Understanding migrant safeguarding requires a coordinated, multi-agency effort involving government departments, enforcement agencies, community organisations, business sectors, and representatives of migrant communities.

Key partners include:

- Jersey Customs and Immigration Service
- Employment, Social Security and Housing
- Health Care Jersey and the community health sector
- International Culture Centre
- Community stakeholders
 - Faith groups
 - Charities and third-sector organisations
 - Community / sports clubs and associations
- States of Jersey Police
- Farming and agriculture sector
- Housing providers
- Hospitality and construction sectors
- Recruitment agencies

What is our action plan to turn the curve?

1. Government of Jersey (GoJ) Officers Migrant Safeguarding Partnership

To ensure that the government is coordinated in its approach, a GoJ Officer Migrant Safeguarding Partnership is being developed to bring together key government departments, immigration functions, and enforcement partners. This partnership will operate under the BASC framework to create a unified platform for identifying risks, share insights and coordinate safeguarding practice across the system.

2. Baseline Audit

The GoJ Officer Migrant Safeguarding Partnership will be responsible for undertaking a baseline audit, to establish:

- What do we already know?
- Where are the gaps in our knowledge?
- What formal and informal feedback mechanisms exist, and where are the blind spots?

The audit will draw on quantitative data (e.g., work permit figures, enforcement data, accommodation inspections, health and social care information) and qualitative insights (e.g., lived experience, community feedback, frontline observations). This will allow the Partnership to build an accurate picture of migrant safeguarding challenges and risks.

3. Stakeholder Engagement

In parallel and continuing work already started, stakeholder engagement will follow and include conversations with (this list is not exhaustive):

- Farming and agriculture
- Housing providers
- Charities and third-sector organisations
- Faith groups
- Hospitality and construction sector
- Recruitment agencies
- Community / sports clubs and associations
- Other employers and community groups supporting migrant workers

Engagement may be delivered through existing structures such as the International Cultural Centre (ICC) and community clusters, alongside new bespoke sessions where required. This will ensure that voices from across the community workers, employers, and support networks shape the work from the outset.

4. Task-and-Finish Groups

Where specific concerns are identified, the Partnership will establish formal task-and-finish groups, involving stakeholders, to examine issues in depth. These focused groups will bring together subject-matter experts and relevant partners to develop recommendations, solutions, or policy options.

5. Independent Review of the Work Permit Policy (2026)

Alongside the establishment of the Migrant Safeguarding Partnership, an independent review of Jersey's Work Permit Policy (WPP) will be undertaken. Terms of Reference for this review are currently being drafted, and potential reviewers are being identified and scoped.

The purpose of the review is to provide an objective assessment of how the current policy operates in practice, its effectiveness in protecting migrant workers, and any unintended safeguarding risks within the system. The review will also explore how well the policy supports employers, aligns with operational realities, and integrates with wider safeguarding and enforcement functions.

The findings will inform future policy refinement and ensure the Work Permit system continues to be robust, fair, and aligned with Jersey's safeguarding priorities and community expectations.

How are we doing?

- Informal stakeholder engagement has begun via various GoJ Officers to understand some of the concerns and to help shape the priorities for this workstream.
- Terms of Reference for the GoJ Officer Migrant Safeguarding Partnership have been drawn up between Officers across departments, and the first formal meeting of the Partnership will be held in May 2026.
- Data collection has begun with support of the JHA/BASC Analytics Manager to inform the baseline audit.
- The Terms of Reference for the independent review of Jersey's Work Permit Policy (WPP) are currently being drafted, and potential reviewers are being identified and scoped.

Designated Safeguarding Leads in Sport Network

What is the story behind the curve?

Safeguarding in sport has become increasingly complex. As popularity and participation grows, clubs diversify, and more children and adults engage with sporting activity across Jersey. While many sports organisations have strong safeguarding arrangements via their regulatory bodies in addition to Jersey Sport providing excellent support and training, the system has lacked a consistent, coordinated structure that brings Designated Safeguarding Leads (DSLs) together to share practice, address emerging risks, and maintain alignment with Safeguarding Partnership Jersey.



This has resulted in varying levels of confidence, capability, and capacity across the sector. Some DSLs feel well supported, especially by their governing bodies, while others operate in isolation with limited access to guidance or peer support. Differences in governance structures across sports can also make safeguarding responses inconsistent, creating gaps in how concerns are identified, escalated, or managed.

Through discussions between Jersey Sport, the Government of Jersey Sports Sector Officer, BASC, and Safeguarding Partnership Jersey (SPJ), a Designated Safeguarding Leads (DSL) for Sports Network was proposed to provide the mechanism to strengthen coordination, improve standards, and ensure all organisations, regardless of size or resource, are equipped to safeguard participants effectively. It was agreed that this would be coordinated through BASC in association with SPJ and Jersey Sport.

Who are the partners that have a role to play in turning the curve?

The DSL for Sports Network intentionally brings together a multi-agency group with complementary roles, responsibilities, and expertise.

Key partners include:

Government partners

- Justice & Building a Safer Community (BASC) Coordinator
- Government of Jersey Sector Officer – Sport (Economy)
- Safeguarding Partnership Jersey - Business Support Unit

Sport sector partners

- Jersey Sport
- Designated Safeguarding Leads from sports clubs and organisations
- Representatives from sport's governing bodies where applicable

Community and third-sector partners

- Third-sector organisations co-opted as required (e.g., specialist safeguarding charities, community support organisations)

Together, these partners provide the strategic oversight, operational expertise, training, sector leadership, and lived experience needed to build a safe sporting environment for all in the Island.

What is our action plan to turn the curve?

The DSL for Sports Network has been established to provide a cohesive and well-supported safeguarding community within sport. It is hoped the network will:

1. Build collaboration and shared learning

Creating a space for Designated Safeguarding Leads (DSLs) to share best practice, learning, and emerging concerns. Facilitating cross-sport collaboration to strengthen consistency and reduce duplication.

2. Strengthen safeguarding standards

Promoting alignment to local legislation, Jersey safeguarding arrangements, and national best practice. Supporting clubs to implement robust policies, procedures, and governance.

3. Provide learning, development and resources

Sharing updates on policies, multi-agency training, and professional development opportunities.

4. Improve information sharing and use of data

Support the sector to use data and feedback to identify trends and strengthen responses. Enable safe, appropriate information sharing about practice within the network.

5. Promote safe clubs that are confident and know how to report concerns.

Signpost reporting resources ensuring ease of access.

6. Strengthen governance and oversight

Encourage clubs and DSLs to undertake the Jersey Sport 'Safe and Sustainable Sport Health Check' which helps Jersey's sport organisations meet recommended standards of good governance and safe practice. This valuable resource provides a clear pathway for local organisations to strengthen operations and gain tailored support, training and resources.

How are we doing?

The DSL for Sports Network was established at the end of 2025 with a launch event held at Jersey Library with 25 attendees from across a range of sports. The Network was well received with strong engagement from the attendees.

Early progress includes:

- A clear Terms of Reference to guide the Network's work has been agreed.
- February 2026 – a workshop was held with attendees looking at travelling off-Island with children. This was a topic highlighted by the group at the first meeting as a priority for discussion and guidance. Engagement in the room was fantastic, with ideas and best practice shared. Following the event, Jersey Sport shared several resources to support clubs as well as setting up meetings with several clubs to support them individually to undertake their 'Safe and Sustainable Sport Health Check.'
- Three more meetings are planned for 2026 which will focus on:
 - June – Disclosure and Barring Service (DBS) Regional Outreach Adviser workshop.
 - Quarter 3 - Safer Recruitment and Retention.
 - Quarter 4 – Networking with updates from Jersey Sport, SPJ and BASC and an opportunity to ask questions, discuss challenges, provide feedback and look ahead to 2027.

While this work is still in its early stages, the foundations are strong. The Network is creating the conditions for a safer, more consistent safeguarding system across Jersey's sports community ensuring every child and adult at risk can participate in sport with confidence and protection.



Reducing Harm in the Community

The Reducing Harm workstream aims to prevent and address the underlying drivers of violence, exploitation, abuse, and other high-impact harms. By combining early intervention, evidence-based approaches, and strong partnership working, this priority area focuses on protecting those most at risk and reducing the conditions that allow harm to occur.

From tackling domestic abuse and sexual violence to supporting people affected by exploitation or the most vulnerable in our community, this workstream is grounded in a victim-centred approach, placing the needs, safety, and voices of victims at the heart of all activity, and delivering coordinated action across services to reduce risk and promote safety. Through this integrated approach, BASC aims to ensure that responses to harm are timely, compassionate, and firmly rooted in prevention.

Domestic Abuse (DA) and Sexual Harms

Including Violence Against Women and Girls (VAWG) and Child Sexual Abuse (CSA)

What is the story behind the curve?

The Domestic Abuse (DA) and Sexual Harms Partnership has been established under the BASC framework as a multi-agency group to lead, coordinate, and oversee work relating to domestic abuse and sexual harms on the Island. The DA & Sexual Harms (DASH) Partnership functions as a multi-agency partnership to coordinate work between the community, government, charities, employers, victims, the criminal justice system and the private sector.

This Partnership was established following the completion of the Domestic Abuse Strategy (2019–2024) and its subsequent end-of-strategy review which highlighted the need for continued oversight of domestic abuse, associated data, and related work.

In addition, as this term of government draws to a close, the Minister for JHA wanted to ensure that the right structures were put in place to ensure the momentum of the VAWG Taskforce was continued following the election. As a result, it was agreed that the responsibility for the remaining VAWG recommendations and next phase of work will sit within the DASH Partnership. The Partnership is co-chaired by the Justice and BASC Coordinator and Principal Policy Officer within Justice Policy. This structure also provides long-term governance, clear accountability, and integration with wider justice, safeguarding, and community safety work.

The group has evolved from the former DA Strategy Working Party, which had met on several occasions and collaboratively developed an ongoing Action Plan.



The Partnership serves to:

1. Provide strategic oversight and coordination of work relating to domestic abuse and sexual harms, including the completion of the remaining VAWG recommendations and combatting child sexual abuse.
2. Coordinate and deliver on a DA & Sexual Harms action plan which is the primary mechanism for implementing outstanding DA Strategy actions and VAWG recommendations. Further actions will be developed, refined and updated as priorities and needs emerge.
3. Ensure a data-driven, whole-system approach that promotes prevention, early intervention, and effective support for victims/survivors while holding perpetrators accountable.
4. Strengthen partnerships to ensure a consistent and compassionate approach which facilitates cross-agency collaborative solutions and joined-up working. This should maximise the opportunity for a collective understanding, approach and resourcing of any work in this area, ensuring alignment with BASC principles and safeguarding frameworks.
5. Maximise opportunity through Safeguarding Partnership Jersey and the BASC Data Partnership to implement effective information sharing arrangements between partners and agencies, including data sharing that facilitates joint analysis between partner agencies and enable effective monitoring of the outcomes of the roadmap.
6. Provide the opportunity for the coordination of appropriate multi-agency professional development and training in relation to DA and sexual harms.
7. Promote public awareness and cultural change, reducing stigma and improving understanding of DA and sexual harms.
8. Support the development of consistent policies and pathways across agencies in relation to DA and sexual harms.
9. Continually review the performance of the Partnership to support effective outputs and responses through a process of continuous improvement.

To ensure that we retain the vital connection between government and those providing support in the community, a DASH Community Network is being set up which will follow on from the VAWG Taskforce.

This new network will bring together charities, community groups, faith organisations, and other community partners on a quarterly basis to share experience, identify emerging issues, and contribute directly to the ongoing responsibilities of the DASH Partnership. This will provide a direct link between the voices of those working on the ground within the community, and government and victims, so that their valuable insights can shape government priorities in this space.

Who are the partners that have a role to play in turning the curve?

The DASH Partnership includes:

- Justice & Home Affairs (JHA) – BASC Coordinator (Chair)
- Principal Policy Officer – Justice Policy (Co-Chair)
- States of Jersey Police (SoJP)
- Children, Young People, Education and Skills Department
- Health Care Jersey
- Safeguarding Partnership Jersey
- Probation and After Care Service
- States of Jersey Prison Service
- Criminal Justice Representation co-opted as required
- GoJ Media and Communications
- Victim Services
 - Dewberry House SARC / Victims First
 - Jersey Domestic Abuse Support

The DASH Community Network will be an open forum for any charities, community groups, faith organisations, and other community partners who are working in the DASH space.

What is our action plan to turn the curve?

The DASH Partnership is responsible for consolidating outstanding actions from the previous DA Strategy and VAWG recommendations in addition to setting out the new strategic priorities for the upcoming term 2026 – 2030. It will continue to be refined and updated as priorities and needs emerge.

How are we doing?

DASH Partnership Formed in end of 2025

1. Review undertaken of the DA End of Strategy Report.
2. VAWG Policy Officer looked at outstanding VAWG recommendations with crossover into DASH and included to strengthen oversight.
3. Developed a combined action plan which consolidates outstanding DA Strategy actions, remaining VAWG recommendations.

DASH Partnership formalised in Q1 2026 and to date

- Supported the SoJP ‘Its not Ok’ Campaign in Q1 2026.
- Work is underway to map all 2026 DA and sexual harms campaigns, ensuring joint branding (where appropriate) and shared messaging across agencies, ensuring consistency in communications.
- Continued to develop understanding of uptake and use of the VAWG Toolkit (see VAWG report)
- DASH Training Review: a training review has been undertaken of all DASH-related training across government.

DASH Training Review

This cross-agency task-and-finish group has brought together key government departments to review all DA and sexual harms training provision and address duplication, gaps, and inconsistencies across the system.

The aim was to devise a coordinated, tiered training model aligned to safeguarding, the Youth Justice Roadmap, VAWG, the criminal justice system, and CYPES to:

- Ensure consistency and sustainability.
- Provide a common language across all sectors.
- Develop a system for accountability and the difference it will make.

To date, the review has identified increasing demand, complexity and pressure particularly linked to rising DA/VAWG cases and new legislation.

Widespread challenges:

- Inconsistency in levels of staff knowledge.
- Lack of mandatory training.
- Over-reliance on specialist services.
- Limited resource capacity to deliver training.
- Difficulty reaching non-desk-based workers.

Identified significant gaps:

- Child-on-child harm.
- Shared safety-planning tools.
- Trauma-informed practice.
- Cultural competency.

This has resulted in an agreed training matrix model which is in the process of being agreed and adopted by Children, Young People, Education and Skills Department (CYPES), Justice and Home Affairs and Safeguarding Partnership Jersey.

Next steps

- Plan for Quarter 2, 2026 is to work with the community and charities to understand what DASH training they are providing.
- This will inform gaps, commissioning needs, and opportunities to maximise and share existing resources and deliver across government and the wider community.

Community Safety Coordination

The Community Safety Coordination workstream brings together partners from across government, policing, parishes, third-sector organisations, and communities, to address local safety concerns in a joined-up and proactive way. By coordinating intelligence, resources and local insights, this workstream fosters collaborative problem-solving and supports communities to develop targeted, sustainable solutions to issues such as anti-social behaviour, environmental concerns and neighbourhood safety. Through regular engagement, shared data, and a collective understanding of risk, BASC strengthens community resilience and ensures that safety challenges are addressed efficiently and consistently across the Island.

What is the story behind the curve?

A core focus of BASC is making community safety and safeguarding ‘everyone’s business’, recognising the shared responsibility across services, private and third sectors, and our Island community.

Who are the partners that have a role to play in turning the curve?

- States of Jersey Police
- Jersey Fire and Rescue Service
- States of Jersey Ambulance
- Wider community first responders – RNLI / Coastguard
- Children, Young People, Education and Skills
- Honorary Police
- Parishes – Comité de Connétable
- Community groups
- Housing providers
- Residents’ associations
- Charitable and third sector partners
- Local businesses
- Safeguarding Partnership Jersey

This list is not exhaustive.

What is our action plan to turn the curve?

Use a data-driven approach to tackle community safety issues before and as they happen, bringing together government, parish, police, business, and community stakeholders to work on collaborative solutions to their concerns.

How are we doing?

Beach Safety Campaigns

Launched in 2024 and now in its third year, the beach safety campaign brings together key messaging across the emergency services to highlight key safety issues and keep Islanders safe.

This work has been further supported by States of Jersey Police Community Impact days.

Tackling Anti-Social Behaviour

The BASC team held a series of stakeholder meetings in Havre des Pas and St Brelade's Bay to tackle anti-social behaviour (ASB). From 2024 to 2025, a 25% reduction in reported ASB was observed.



Safe Places Scheme



What is the story behind the curve?

The Safe Places Scheme is a community driven effort to create a network of safe, welcoming locations across the Island for anyone feeling vulnerable, intimidated, or at risk. A Safe Place offers refuge and support to those in need. Safe Places was launched in October 2025 by the BASC team following the scheme's success in several cities across the UK.

The initiative aligns with key government strategies including the VAWG Report, the Disability Strategy, and the Mental Health and Suicide Prevention Strategy, all of which highlight the urgent need for accessible safety and support across Jersey.

Registered 'Safe Places' provide a welcoming and secure environment where individuals can wait or seek shelter. Trained staff respond with empathy and care, and provide the support needed; whether that is contacting a trusted person, calling emergency services or arranging transport. Staff in 'Safe Places' receive training via a business toolkit and training video produced by BASC to ensure they can offer meaningful support in moments of need, without putting themselves at risk.

Safe Places on the Island are found in several ways:

1. On the Safe Places app (which can be downloaded from the App Store or Google Play)
2. On the Safe Places website
3. By the large, orange sticker on a building's front door

Who are the partners that have a role to play in turning the curve?

- States of Jersey Police
- Hospitality Sector
- Nighttime Economy Sector
- Retail
- Community and sporting venues
- Parish Halls
- Public buildings
- Business
- Charitable and third sector
- Local businesses
- Safeguarding Partnership Jersey

How are we doing?



The Safe Places Scheme was launched in October 2025 in association with Visit Jersey at an event aimed at the local hospitality and business sectors. Over 50 people attended an Accessibility Masterclass where Mike Adams OBE, founder of Purple Tuesday⁹, spoke about unlocking growth in business through accessibility.

Mike is a global leader in accessibility and inclusive business practices. Mike's insights provided businesses and organisations with an understanding on how improving accessibility and signing up to the Safe Places Scheme could enhance customer experience and contribute to a safer, more inclusive Jersey.

So far, 40 places have registered and are undergoing onboarding with 17 of those organisations having completed their training and are now included on the public directory and app. These include:

It is hoped that as the scheme develops further, more organisations across the Island will continue to sign up and the scheme will be used to support wider community safety awareness campaigns and training.



⁹ Purple Tuesday is an international, accessibility and inclusivity initiative dedicated to improving the customer experience for disabled people and their families.

'It Does Matter' – Community Impact Day



In association with the States of Jersey Police, the Justice and BASC Coordinator supported the launch of the **#ItDoesMatter** campaign, held at Chambers in Mulcaster Street. The event was aimed at the nighttime economy sector with attendees from local publicans, hospitality, Liberty Bus, the Taxi Association and registered door staff.

States of Jersey Police welcomed Lisa Squire, who travelled to Jersey to speak about her daughter, Libby, who was raped and murdered on a night out in 2019 while she was at university. Her killer had a history of non-contact sexual offences before committing her murder. He was subsequently jailed for life, with a minimum term of 27 years.



Since her daughter's death, Lisa has used her story to share why awareness and early reporting of non-contact sexual offences matter. Her message was that 'not every non-contact sexual offender will go on and become a rapist, but every rapist was a non-contact sexual offender at one point' thus highlighting the importance of challenging and reporting such behaviours.

The event gave the opportunity to speak to the nighttime economy sector about the importance of Safe Places scheme and that by signing up it was a way that the sector could support someone who might feel vulnerable in Jersey.

The event led to several venues signing up to the scheme, including Liberty Bus.

Community Safety Education

What is the story behind the curve?

The BASC Community Safety Education programme focuses on equipping children and young people with the knowledge, skills and confidence to make positive, informed and safe choices.

This plays a vital role in prevention by building awareness of risks, consideration of consequences to actions and their impact on others, and empowering young people with the knowledge and skills to navigate harmful influences.



Through partnerships with schools, front-line services and community organisations, this programme delivers high-quality education that supports long-term behaviour change, reduces vulnerabilities, and enhances community wellbeing. By reaching young people early and consistently, BASC helps shape safer futures for individuals and the wider Island community.

Who are the partners that have a role to play in turning the curve?



What is our action plan to turn the curve?

Annual schools' education programme to replace *Prison, Me, No Way*, aimed at helping young people understand risk, build resilience, and make safer choices.

The BASC day brings together professionals from across the Emergency services, St John's Ambulance, Probation, Prison and Jersey Youth Service to educate on Community Safety. The BASC team aims to foster positive relationships between Young People and these services, improve their understanding of services and address key community safety issues which are relevant to young people. In doing so it is hoped that young people are then equipped with the knowledge and skills to empower them to keep themselves and those around them safe.

Sessions include:

- Actions versus impacts – an interactive session delivered by the Probation and After Care Service and the States of Jersey Prison Service using scenarios based upon real life examples for young people to discuss their responses and the potential impacts of their decisions. It also covers how services work with offenders to reduce the risks of them reoffending.
- Substance use and the importation of illegal substances – Jersey Customs and Immigration.
- Fire safety – States of Jersey Fire and Rescue Service
- Exploitation: what it is and how to avoid it – States of Jersey Police and Jersey Youth Service
- How to keep yourself and your friends safe if they become unwell including the simulation of 999 calls – St John Ambulance, Emergency Services Control Centre and States of Jersey Ambulance Service
- An opportunity to look at various emergency services vehicles and ask staff questions.
- Demonstration of the Jersey Customs and Immigration dogs undertaking a simulated exercise.

Whilst the topics on the day are serious in nature, the day is delivered in an interactive and light-hearted way with the support of each school, aiming to develop healthy relationships between young people and the emergency services and provide young people with information that empowers them to keep themselves safe.

Pilot schools: April – September 2024

- Les Quennevais School
- Le Rocquier School
- Victoria College
- Beaulieu Convent School

Full programme launched in September 2024 for school year 2024/25:

- All secondary schools were engaged.
- Mont A L'Abbé & Le Passerelle co-designed their sessions to ensure they were appropriate for their learners.
- The Association of Home Educators were offered the opportunity to engage in the education programme, but this did not come to fruition.

How are we doing?

12 schools engaged in BASC Education Days in 2024/25, with sessions delivered to over 1,100 Year 8 students. 91% of students and 100% of teachers rated the day as good or excellent, with tangible results recorded through our pre- and post-day surveys.

91% of students rated BASC Education Day as Good or Excellent

"How would you rate your overall experience at the Building a Safer Community Education Day?"

● Poor ● Below Average ● Average ● Good ● Excellent



100% of teachers rated BASC Education Day as Good or Excellent

"How would you rate your overall experience at the Building a Safer Community Education Day?"

● Excellent ● Good



These surveys also uncovered additional questions and concerns raised by students to inform continuous improvements to session content and delivery.

BASC Education Day Student Feedback

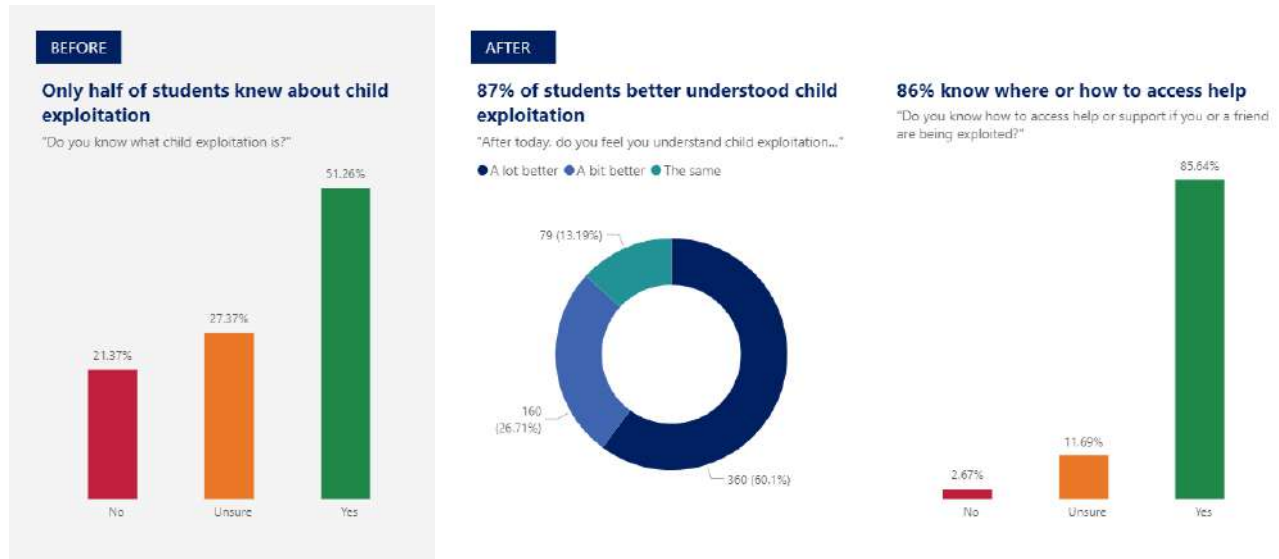
"All of them gave me so much information that I didn't have a lot of understanding on"

"It explained so much about what would happen if you got caught taking drugs or doing anything bad in general"

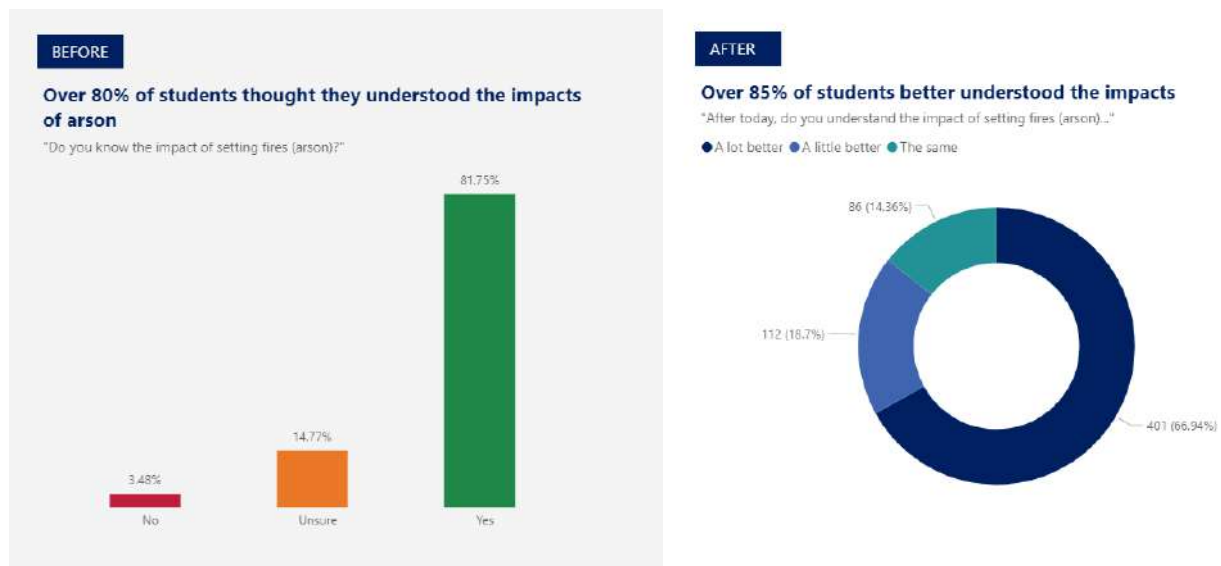
"Customs and immigration were very informative because of how it showed everything which went on and differences between edibles, the effects of drugs and its problems, both for the future and for yourself. Prison and probation were also good because it showed the court system and parish hall, as well as how jail worked and how scenes worked if you went through with them, like the consequences of underage drinking"

The Results:

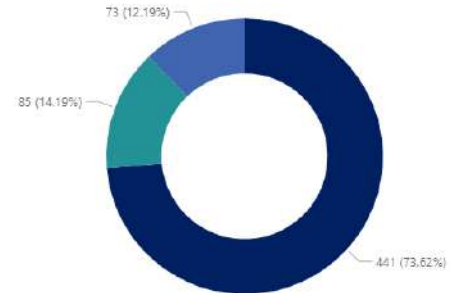
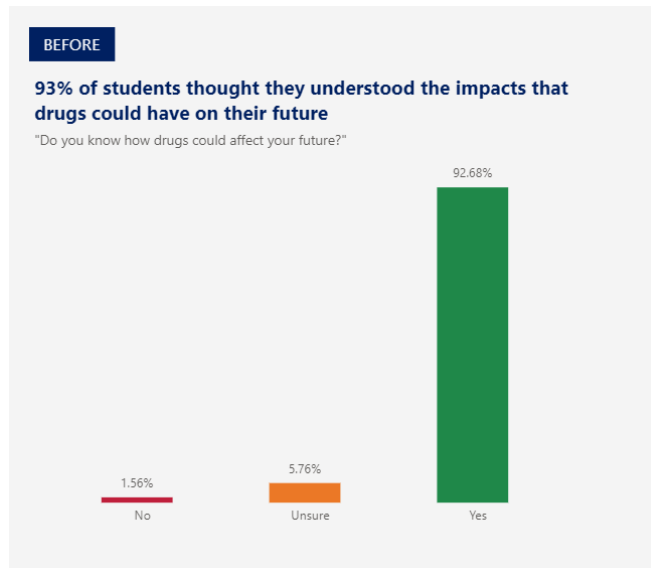
Students better understand exploitation & where to get help



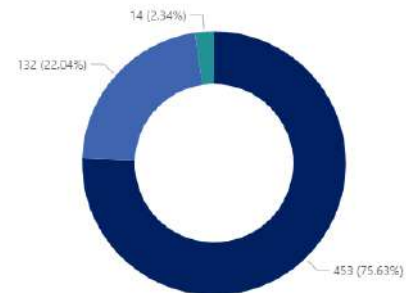
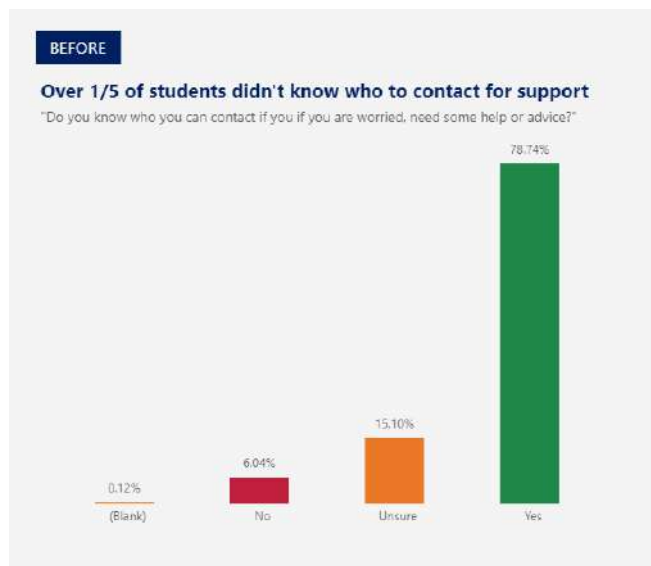
Students better understand the impacts of arson



Students better understand the impacts of drugs



Students now know who to contact for support



Following the 2024/25 school year, all the delivery partners were brought together to discuss the data collected at the schools and examine local trends and potential harms to adapt sessions for the 2025/26 school year.

IN 2025/26:

WE ARE VISITING



12 x Schools

WE HAVE VISITED



- Les Quennevais
- Grainville
- Victoria College
- Le Rocquier
- Haute Vallee
- Beaulieu

STILL TO VISIT

- De La Salle
- St Michaels
- JCG
- Mont a L'Abbe
- Le Passerelle AP
- Le Passerelle Switch



Key challenges and enablers for the next phase of BASC

While progress has been made in establishing and embedding the BASC framework, several challenges remain which need to be addressed to ensure its long-term sustainability, effectiveness and impact. These challenges also highlight where BASC can add the greatest value going forward through strengthening our community safety resilience, improving coordination and enabling the smarter use of existing resources.

Limited capacity within the BASC Team

BASC is currently delivered by a very small core team comprising the Justice and BASC Coordinator and BASC and Change Delivery Support Officer with support from the JHA Analytics Manager, all of whom have additional responsibilities in their roles unrelated to BASC. While this team has successfully established the framework, governance arrangements, data partnerships and multiple workstreams, capacity is extremely limited when set against the scale, complexity and ambition of BASC.

Current capacity constraints limit the team's ability to:

1. Drive delivery at pace across all priority areas
2. Provide consistent coordination and support to partnerships
3. Embed Outcome Based Accountability across the system
4. Sustain high-quality analysis, insight and reporting
5. Deepen engagement across government and with the wider Island community

This level of resourcing places significant reliance on a small number of individuals and limits BASC's ability to move from coordination to a sustained system delivery. Increased resourcing, capacity and prioritisation of BASC across Government is therefore a critical enabler for the long-term embedding, sustainability and resilience of BASC.

Limited resourcing to deliver actions

While BASC provides the structure to coordinate strategy, partnerships and governance, there is minimal resourcing attached to the delivery of actions arising from the framework. As a result, much of the work outlined in this report relies on services absorbing delivery within existing resource or stretching already pressured systems.

All BASC partnerships and key strategies, including the Youth Justice Roadmap, currently do not have dedicated resourcing in place, which limits progress in these government priority areas, resulting in risk to delivery and progress, whereby:

- Actions will remain constrained by capacity and goodwill
- Progress may be inconsistent and challenging to sustain over time
- Opportunities for early intervention and prevention are missed
- Long-term outcomes and value for money are harder to realise

However, BASC also offers an opportunity to improve financial resilience. By consistently applying the BASC framework across government, it becomes possible to identify waste, inefficiency and duplication across community safety activity. This will enable better coordination, prioritisation and, where appropriate, redistribution of existing resources to areas of greatest need and impact.

Within a constrained financial environment, BASC is already delivering effectively by making targeted, outcomes-focused use of existing limited resources. Additional resourcing and prioritisation across government would enable BASC to build on this strong foundation and fully realise its potential.

Adoption across government and departments

Engagement with BASC has increased across parts of government, working towards being fully adopted and embedded as a cross-government framework. Integration across all departments within the government requires collective ownership, leadership and sponsorship at a strategic level.

Moving forward BASC requires further work to establish it as:

- The Island's overarching framework for community safety, enabling a strategic lens through which priorities and strategies can be understood, aligned and delivered.
- An opportunity to align government strategies and their role to play within community safety.
- A practical mechanism for delivering the Community Safety Future Jersey outcome.
- A framework that directly supports the new Government of Jersey commissioning framework.

BASC provides the shared language, outcomes focus and accountability needed to commission effectively, particularly for prevention, early intervention and multi-agency delivery. Without consistent adoption across government, opportunities to align strategies, commissioning decisions and delivery in relation to community safety will remain fragmented, limiting both impact and efficiency.

Coordination, consistency and public messaging

Across community safety, multiple stakeholders including agencies, charities and services often work toward similar goals but communicate separately with the public. This can lead to duplication, inconsistent messaging and confusion for our Island community about where to go for help or how to interpret advice.

BASC provides the mechanism to coordinate wider community safety activity and public messaging so that it is:

- Clearer and more consistent for Islanders
- Better timed and targeted
- Not duplicated across agencies and sectors

By acting as the central coordinating framework, BASC enables partners, including States of Jersey Police, Safeguarding Partnership Jersey, government departments, and the charitable sector, to pool effort and resources around shared campaigns, prevention messages and awareness-raising activity. This collective approach improves reach and impact while reducing fragmentation and message fatigue for communities.

Becoming an Island-wide, community-owned framework

To date, BASC has necessarily focused on establishing strong foundations within the Government of Jersey. While BASC was always intended to be a community focused, Island-wide framework, it has not yet been embedded within the community to the extent ultimately envisaged. This sequencing was deliberate and necessary to ensure that the appropriate governance, accountability structures and cross-government alignment were firmly in place, enabling the system to respond effectively and act on issues raised by Islanders. Progress in this area has also been constrained by limited resourcing, which has restricted the pace and depth of community engagement alongside the significant work required to embed BASC across government.

For BASC to succeed in the long term, it would need to evolve into a genuinely Island wide framework, one that our community and Islanders recognise, engage with and feel ownership of. This would require:

- Deeper and sustained engagement with the community, businesses and the third sector.
- Clearer visibility of BASC beyond government.
- Stronger mechanisms for community voices and lived experience to shape priorities.
- Continued coordination of local, parish level and Island-wide activity.
- Closer work with ESSH to ensure that BASC is adequately represented within its cluster groups and other mechanisms used to communicate with Islanders.

This next phase would be critical to ensuring that BASC is not seen solely as a government initiative, but as a shared Island commitment to community safety, prevention and wellbeing.

Looking ahead

Addressing these challenges will be essential for BASC to move from its current stage of development to full system embedment. As the Island's overarching community safety framework, BASC can be a critical enabler for the Council of Ministers and the incoming government to respond effectively to complex and cross-cutting community safety concerns. It provides the structure through which priority areas including Violence Against Women and Girls, Domestic Abuse and Sexual Harms, migrant safeguarding, the 7 Pathways to Reducing Reoffending, community safety education and wider prevention activity can be coordinated, aligned and delivered consistently.

With increased capacity, targeted investment, stronger cross-government adoption and deeper community ownership, BASC can move beyond coordination to providing leadership for community safety. By reducing duplication, aligning existing resources and applying a consistent, outcome-focused approach using Outcome Based Accountability to both prevention and response, BASC can offer a practical mechanism through which the next government can strengthen resilience, improve value for money and deliver clearer, more effective and more sustainable community safety outcomes for Jersey.

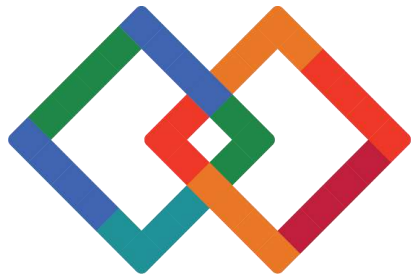
Any investment in BASC can therefore be seen as an essential enabler rather than an additional pressure on the system, providing the infrastructure needed to support prevention and early intervention, more efficient use of public funds, and longer term, sustainable solutions to community safety challenges.

Child-friendly BASC framework



Glossary of terms

BASC	Building a Safer Community
CAMHS	Child and Adolescent Mental Health Service
CYPES	Children, Young People, Education and Skills Department
DA	Domestic Abuse
DASH	Domestic Abuse and Sexual Harms
ESSH	Employment, Social Security and Housing
GoJ	Government of Jersey
JCIS	Jersey Customs and Immigration Service
JDAS	Jersey Domestic Abuse Support
JPACS	Jersey Probation and After Care Service
JHA	Justice and Home Affairs
OBA	Outcome Based Accountability
PHE	Parish Hall Enquiry
SARC	Sexual Assault Referral Centre
SoJP	States of Jersey Police
SoJPS	States of Jersey Prison Service
SPJ	Safeguarding Partnership Jersey
VAWG	Violence Against Women and Girls
YJ	Youth Justice



BUILDING A SAFER COMMUNITY

