



**THE STATES assembled on Wednesday
10th December 2025, at 9.30 a.m. under
the Presidency of the Bailiff,
Robert James MacRae, Esquire.**

All members were present at roll call with the exception of –

Connétable Deidre Wendy Mezbourian of St. Lawrence – ill
Connétable Richard Vibert of St. Peter – en défaut
Connétable Karen Shenton-Stone of St. Martin – ill
Deputy Carolyn Fiona Labey of Grouville and St. Martin – en défaut (défaut raised at 9.53 a.m.)
Deputy Lyndon John Farnham of St. Mary, St. Ouen and St. Peter – en défaut (défaut raised at 9.53 a.m.)
Deputy Kristina Louise Moore of St. Mary, St. Ouen and St. Peter – en défaut (défaut raised at 9.53 a.m.)
Deputy Philip Francis Cyril Ozouf of St. Saviour – suspended

Prayers

Standing Order 55A – remote participation

THE STATES, with reference to their Act dated 14th September 2021, in which they had agreed that, notwithstanding Standing Order 55A(1), Members who did not wish to attend in the States Chamber might continue to take part in States meetings using Microsoft Teams (until the States had considered and voted upon a proposition to re-apply Standing Order 55A(1) or to repeal or vary the terms of the Standing Order), assembled in accordance with Standing Order 55A with Members able to participate remotely using Microsoft Teams. The following Members attended remotely, either for all or part of the meeting –

Connétable Richard Anthony Kingston Honeycombe of St. Ouen
Deputy Montfort Tadier of St. Brelade
Deputy Max Brennan Andrews of St. Helier North

Documents presented

Office of Financial Services Ombudsman: Intended re-appointment of Chair. R.174/2025.
Presented: 10th December 2025, *Minister for Sustainable Economic Development*.

Notification of lodged propositions

Proposed Budget (Government Plan) 2026-2029 (P.70/2025): thirty-third amendment P.70/2025.
(P.70/2025 Amd.(33)) – second amendment. Amd.(33).
Arts, Culture and Heritage funding. Amd.(2).
Lodged: 10th December 2025, *Minister for Sustainable Economic Development*.

Arrangement of Public Business of the Present Meeting

THE STATES noted that, in accordance with Standing Order 34(1), the Connétable of St. Martin had informed the Greffier of the States that her amendment (P.70/2025 Amd.(25)) to the proposition of the Council of Ministers entitled ‘Proposed Budget (Government Plan) 2026-2029’ (P.70/2025) had been withdrawn.

Proposed Budget (Government Plan) 2026-2029 P.70/2025

THE STATES, resuming consideration of the proposition of the Council of Ministers entitled ‘Proposed Budget (Government Plan) 2026-2029’ (P.70/2025), as amended, resumed consideration of the amendment of Deputy Karen Margaret Wilson of St. Clement (P.70/2025 Amd.(28)) and rejected part 1 of the amendment that, in paragraph (b)(viii), after the words “in Appendix 2 – Summary Tables 5(i) and (ii) of the Report” there should be inserted the words –

“, except that in Table 5(i), the Head of Expenditure for the Central Reserve should be decreased by £525,000, to be allocated from the growth bid funding for Assisted Dying, and the head of expenditure for Health and Care Jersey should be increased by £525,000, to be allocated to the funding line for Respite Care”.

Members presented voted as follows –

POUR: 9

Connétable of Trinity
Connétable of St. Ouen
Deputy I. Gardiner
Deputy I.J. Gorst
Deputy K.L. Moore
Deputy D.J. Warr
Deputy H.M. Miles
Deputy R.S. Kovacs
Deputy K.M. Wilson

CONTRE: 31

Connétable of St. Brelade
Connétable of St. John
Connétable of St. Clement
Connétable of Grouville
Connétable of St. Mary
Connétable of St. Saviour
Deputy G.P. Southern
Deputy C.F. Labey
Deputy M. Tadier
Deputy S.G. Luce
Deputy M.R. Le Hegarat
Deputy S.M. Ahier
Deputy R.J. Ward
Deputy C.S. Alves
Deputy L.J. Farnham
Deputy S.Y. Mézec
Deputy T.A. Coles
Deputy B.B. de S.V.M. Porée
Deputy M.R. Scott
Deputy J. Renouf
Deputy L.V. Feltham
Deputy R.E. Binet
Deputy H.L. Jeune
Deputy M.E. Millar
Deputy A. Howell
Deputy T.J.A. Binet
Deputy M.R. Ferey
Deputy A.F. Curtis
Deputy B. Ward
Deputy L.K.F. Stephenson

ABSTAINED: 3

Deputy L.M.C. Doublet
Deputy Sir P.M. Bailhache
Deputy C.D. Curtis

THE STATES resumed consideration of the amendment of Deputy Karen Margaret Wilson of St. Clement (P.70/2025 Amd.(28)) and rejected part 2 of the amendment that, in paragraph (b)(xii), after the words “as set in the Appendix to the accompanying Report”, there should be inserted the words –

“, except that, on page 42, after Table 9, there should be inserted the words “Within the Revenue Head of Expenditure for Health and Care Jersey, the growth funding for ‘Assisted dying’ should be removed, with funding for Respite Care increased by £525,000 in 2026, £727,000 in 2027, £688,000 in 2028 and £718,000 in 2029, with any consequential amendments to be reflected as necessary throughout the Budget.”.

Members presented voted as follows –

POUR: 8

Connétable of Trinity
 Connétable of St. Clement
 Deputy I.J. Gorst
 Deputy K.L. Moore
 Deputy D.J. Warr
 Deputy H.M. Miles
 Deputy R.S. Kovacs
 Deputy K.M. Wilson

CONTRE: 32

Connétable of St. Brelade
 Connétable of St. John
 Connétable of Grouville
 Connétable of St. Ouen
 Connétable of St. Mary
 Connétable of St. Saviour
 Deputy G.P. Southern
 Deputy C.F. Labey
 Deputy M. Tadier
 Deputy S.G. Luce
 Deputy K.F. Morel
 Deputy M.R. Le Hegarat
 Deputy S.M. Ahier
 Deputy R.J. Ward
 Deputy C.S. Alves
 Deputy L.J. Farnham
 Deputy S.Y. Mézec
 Deputy T.A. Coles
 Deputy B.B. de S.V.M. Porée
 Deputy M.R. Scott
 Deputy J. Renouf
 Deputy L.V. Feltham
 Deputy R.E. Binet
 Deputy H.L. Jeune
 Deputy M.E. Millar
 Deputy A. Howell
 Deputy T.J.A. Binet
 Deputy M.R. Ferey
 Deputy A.F. Curtis
 Deputy B. Ward
 Deputy L.K.F. Stephenson
 Deputy M.B. Andrews

ABSTAINED: 4

Deputy L.M.C. Doublet
 Deputy I. Gardiner
 Deputy Sir P.M. Bailhache
 Deputy C.D. Curtis

THE STATES noted that, in accordance with the provisions of Standing Order 106, Deputy Louise Mary Catherine Doublet of St. Saviour declared an interest in the subject of the amendment of Deputy Karen Margaret Wilson of St. Clement, in that she was Chair of the Assisted Dying Review Panel, and withdrew from the Chamber for the duration of the debate on the proposition.

THE STATES, resumed consideration of the proposition of the Council of Ministers, as amended, and rejected an amendment of Deputy Inna Gardiner of St. Helier North (P.70/2025 Amd.(27)) that –

in paragraph (b)(viii), after the words “in Appendix 2 – Summary Tables 5(i) and (ii) of the Report” there should be inserted the words –

“, except that in Table 5(i), the revenue head of expenditure for the Ministry of External Relations should be decreased by £137,000, to be allocated from the funding line entitled Investment in Competitiveness, and the head of expenditure for Education and Lifelong Learning should be increased by £137,000, to be allocated to the funding line for Nursery 2–3-year-olds”; and

in paragraph (b)(xii), after the words “in the Appendix to the accompanying report” insert the words –

“, except that on page 42, in Table 9 – Revenue Heads of Expenditure, the revenue head of expenditure for the Ministry of External Relations should be decreased by £137,000 for each of 2026, 2027, 2028 and 2029, to be allocated from the funding line entitled Investment in competitiveness, and the head of expenditure for Education and Lifelong Learning should be increased by £137,000 for each of 2026, 2027, 2028 and 2029, to be allocated to the funding line for Nursery 2-3-year-olds, with any consequential amendments to be reflected as necessary throughout the Budget.”.

Members presented voted as follows –

POUR: 10

Deputy L.M.C. Doublet
Deputy I. Gardiner
Deputy K.L. Moore
Deputy Sir P.M. Bailhache
Deputy D.J. Warr
Deputy H.M. Miles
Deputy J. Renouf
Deputy H.L. Jeune
Deputy K.M. Wilson
Deputy L.K.F. Stephenson

CONTRE: 30

Connétable of St. Helier
Connétable of St. Brelade
Connétable of St. John
Connétable of St. Clement
Connétable of Grouville
Connétable of St. Ouen
Connétable of St. Saviour
Deputy G.P. Southern
Deputy M. Tadier
Deputy K.F. Morel
Deputy M.R. Le Hegarat
Deputy S.M. Ahier
Deputy R.J. Ward
Deputy C.S. Alves
Deputy I.J. Gorst
Deputy L.J. Farnham
Deputy S.Y. Mézec
Deputy T.A. Coles
Deputy B.B. de S.V.M. Porée
Deputy C.D. Curtis
Deputy L.V. Feltham
Deputy R.E. Binet
Deputy M.E. Millar
Deputy A. Howell
Deputy T.J.A. Binet
Deputy M.R. Ferey
Deputy R.S. Kovacs
Deputy A.F. Curtis
Deputy B. Ward
Deputy M.B. Andrews

ABSTAINED: 2

Deputy C.F. Labey
Deputy M.R. Scott

THE STATES noted that, in accordance with the provisions of Standing Order 106, Deputy Lucy Kate Frances Stephenson of St. Mary, St. Ouen and St. Peter declared an interest in the subject of the amendment of Deputy Inna Gardiner of St. Helier North, in that she had a young child.

THE STATES, resumed consideration of the proposition of the Council of Ministers, as amended, and rejected an amendment of Deputy Raluca Kovacs of St. Saviour (P.70/2025 Amd.) that, in paragraph (b)(viii), after the words “Appendix 2 – Summary Tables 5(i) and (ii) of the Report” there should be inserted the words –

“, except that, in Summary Table 5(ii), under the heading “Feasibility”, there should be inserted a new Head of Expenditure entitled “Development Levies Feasibility Study” with an allocation of £100,000 to the 2026 estimate.”.

Members presented voted as follows –

POUR: 15

Deputy G.P. Southern
Deputy L.M.C. Doublet
Deputy R.J. Ward
Deputy C.S. Alves
Deputy I. Gardiner
Deputy S.Y. Mézec
Deputy T.A. Coles
Deputy B.B. de S.V.M. Porée
Deputy D.J. Warr
Deputy H.M. Miles
Deputy J. Renouf
Deputy C.D. Curtis
Deputy L.V. Feltham
Deputy H.L. Jeune
Deputy R.S. Kovacs

CONTRE: 27

Connétable of St. Helier
Connétable of St. Brelade
Connétable of Trinity
Connétable of St. John
Connétable of St. Clement
Connétable of Grouville
Connétable of St. Saviour
Deputy C.F. Labey
Deputy S.G. Luce
Deputy K.F. Morel
Deputy M.R. Le Hegarat
Deputy S.M. Ahier
Deputy I.J. Gorst
Deputy L.J. Farnham
Deputy K.L. Moore
Deputy Sir P.M. Bailhache
Deputy M.R. Scott
Deputy R.E. Binet
Deputy M.E. Millar
Deputy A. Howell
Deputy T.J.A. Binet
Deputy M.R. Ferey
Deputy A.F. Curtis
Deputy B. Ward
Deputy K.M. Wilson
Deputy L.K.F. Stephenson
Deputy M.B. Andrews

ABSTAINED: 0

THE STATES, resumed consideration of the proposition of the Council of Ministers, as amended, and rejected an amendment of Deputy Karen Margaret Wilson of St. Clement (P.70/2025 Amd.(29)) that –

in paragraph (b)(viii), after the words “Appendix 2 – Summary Tables 5(i) and (ii) of the Report”, there should be inserted the words –

“, except that in Summary Table 5(ii), the 2026 Estimate for the line Fort Regent Redevelopment should be reduced by £4,500,000, and the 2026 Estimate for the line Le Squez should be increased by £4,500,000”; and

in paragraph (b)(xii), after the words “Appendix to the accompanying Report”, there should be inserted the words –

“, except that on page 56 in Table 20 – Estates the lines entitled Le Squez and Fort Regent Redevelopment should be substituted with the following –

Project Total	£'000	Spon Dept	Supp Dept	2026 Estimate	2027 Estimate	2028 Estimate	2029 Estimate
7,500	Le Squez (M)	ELL	I&E	4,500	2,997	-	-
43,000	Fort Regent Redevelopment (M)	I&E	I&E	21,567	13,936	4,500	2,997

Members presented voted as follows –

POUR: 14

Connétable of St. Clement
 Connétable of St. Ouen
 Deputy M. Tadier
 Deputy L.M.C. Doublet
 Deputy I. Gardiner
 Deputy T.A. Coles
 Deputy D.J. Warr
 Deputy H.M. Miles
 Deputy J. Renouf
 Deputy C.D. Curtis
 Deputy H.L. Jeune
 Deputy B. Ward
 Deputy K.M. Wilson
 Deputy L.K.F. Stephenson

CONTRE: 29

Connétable of St. Helier
 Connétable of St. Brelade
 Connétable of Trinity
 Connétable of St. John
 Connétable of Grouville
 Connétable of St. Mary
 Connétable of St. Saviour
 Deputy G.P. Southern
 Deputy C.F. Labey
 Deputy S.G. Luce
 Deputy K.F. Morel
 Deputy M.R. Le Hegarat
 Deputy S.M. Ahier
 Deputy R.J. Ward
 Deputy C.S. Alves
 Deputy I.J. Gorst
 Deputy L.J. Farnham
 Deputy K.L. Moore
 Deputy S.Y. Mézec
 Deputy B.B. de S.V.M. Porée
 Deputy M.R. Scott
 Deputy L.V. Feltham
 Deputy R.E. Binet
 Deputy A. Howell
 Deputy T.J.A. Binet
 Deputy M.R. Ferey
 Deputy R.S. Kovacs
 Deputy A.F. Curtis
 Deputy M.B. Andrews

ABSTAINED: 1

Deputy Sir P.M. Bailhache

THE STATES resumed consideration of the proposition of the Council of Ministers, as amended, and, adopting an amendment of Deputy Inna Gardiner of St. Helier North (P.70/2025 Amd.(21)), agreed that –

in paragraph (b)(viii), after the words “Summary Tables 5(i) and (ii) of the Report”, there should be inserted the words –

“, except that in Summary Table 5(ii) there should be inserted a new row entitled “Neighbourhood Regeneration of St. Helier” with an allocation of £167,000 to each of 2026, 2027 and 2028, and a corresponding decrease for each year to the row titled Infrastructure Rolling Vote and Public Realm”; and

in paragraph (b)(xii), after the words “in the Appendix to the accompanying report” there should be inserted the words –

“, except that –

- (a) on page 60, after the words “to revitalise St. Helier.” there should be inserted a new paragraph as follows –

“The Budget allocates £167,000 in each of 2026, 2027 and 2028 to provide funding for the specific regeneration of St. Helier Neighbourhoods, as previously agreed within the Amendment to the 23rd Amendment to the Proposed Budget (Government Plan) 2025-2028.”; and

- (b) on page 60, in Table 25 – Infrastructure, there should be inserted a new row entitled “Neighbourhood Regeneration of St. Helier” with an allocation of £167,000 to each of 2026, 2027 and 2028, and a corresponding decrease for each year to the row entitled Infrastructure Rolling Vote and Public Realm”.”.

Members presented voted as follows –

POUR: 42

CONTRE: 0

ABSTAINED: 0

Connétable of St. Helier
 Connétable of St. Brelade
 Connétable of Trinity
 Connétable of St. John
 Connétable of St. Clement
 Connétable of Grouville
 Connétable of St. Ouen
 Connétable of St. Mary
 Connétable of St. Saviour
 Deputy G.P. Southern
 Deputy C.F. Labey
 Deputy M. Tadier
 Deputy L.M.C. Doublet
 Deputy K.F. Morel
 Deputy M.R. Le Hegarat
 Deputy S.M. Ahier
 Deputy R.J. Ward
 Deputy C.S. Alves
 Deputy I. Gardiner
 Deputy I.J. Gorst
 Deputy L.J. Farnham
 Deputy K.L. Moore
 Deputy S.Y. Mézec
 Deputy Sir P.M. Bailhache
 Deputy T.A. Coles
 Deputy B.B. de S.V.M. Porée
 Deputy D.J. Warr
 Deputy M.R. Scott
 Deputy J. Renouf
 Deputy C.D. Curtis
 Deputy L.V. Feltham
 Deputy R.E. Binet
 Deputy H.L. Jeune
 Deputy M.E. Millar

Deputy T.J.A. Binet
 Deputy M.R. Ferey
 Deputy R.S. Kovacs
 Deputy A.F. Curtis
 Deputy B. Ward
 Deputy K.M. Wilson
 Deputy L.K.F. Stephenson
 Deputy M.B. Andrews

THE STATES, resuming consideration of the proposition of the Council of Ministers, as amended, commenced consideration of an amendment of Deputy Thomas Antony Coles of St. Helier South (P.70/2025 Amd.(5)), and, adopting an amendment of Deputy Thomas Antony Coles of St. Helier South (P.70/2025 Amd.(5).Amd.), agreed that, in paragraph 1, after the words “as defined within” there should be inserted the words “Schedules 1A and 1B of”; after the words “should be removed”, there should be inserted the words “from 1st January 2027”; in paragraph 2, after the words “as defined within”, there should be inserted the words “Schedule 1C of”; and, after the words “should be removed”, there should be inserted the words “from 1st January 2027”.

THE STATES rejected part 1 of the amendment of Deputy Thomas Antony Coles of St. Helier South, as amended, that, after paragraph b(xi), there should be inserted a new paragraph b(xii) –

“b(xii) to agree that the upper earnings limit, as defined within Schedules 1A and 1B of the Social Security (Jersey) Law 1974, should be removed from 1st January 2027, abolishing the upper earnings cap on Social Security Contributions and increasing the closing balance of the relevant funds by £6,000,000.”

and the existing paragraphs should be redesignated accordingly.

Members presented voted as follows –

POUR: 13

Deputy G.P. Southern
 Deputy M. Tadier
 Deputy L.M.C. Doublet
 Deputy R.J. Ward
 Deputy C.S. Alves
 Deputy S.Y. Mézec
 Deputy T.A. Coles
 Deputy B.B. de S.V.M. Porée
 Deputy C.D. Curtis
 Deputy L.V. Feltham
 Deputy H.L. Jeune
 Deputy R.S. Kovacs
 Deputy M.B. Andrews

CONTRE: 30

Connétable of St. Helier
 Connétable of St. Brelade
 Connétable of Trinity
 Connétable of St. John
 Connétable of St. Clement
 Connétable of Grouville
 Connétable of St. Ouen
 Connétable of St. Mary
 Connétable of St. Saviour
 Deputy C.F. Labey
 Deputy S.G. Luce
 Deputy K.F. Morel
 Deputy M.R. Le Hegarat
 Deputy S.M. Ahier
 Deputy I. Gardiner
 Deputy I.J. Gorst
 Deputy L.J. Farnham
 Deputy K.L. Moore
 Deputy Sir P.M. Bailhache
 Deputy D.J. Warr
 Deputy H.M. Miles
 Deputy M.R. Scott
 Deputy R.E. Binet
 Deputy M.E. Millar

ABSTAINED: 1

Deputy J. Renouf

Deputy A. Howell
 Deputy T.J.A. Binet
 Deputy M.R. Ferey
 Deputy A.F. Curtis
 Deputy B. Ward
 Deputy K.M. Wilson

THE STATES rejected part 2 of the amendment of Deputy Thomas Antony Coles of St. Helier South, as amended, that, after paragraph b(xi), there should be inserted a new paragraph b(xii) –

“b(xii) to agree that the upper earnings limit, as defined within Schedule 1C of the Social Security (Jersey) Law 1974, should be removed from 1st January 2027, abolishing the upper earnings cap on Long Term Care Contributions and increasing the closing balance of the relevant funds by £11,000,000.”

and the existing paragraphs should be redesignated accordingly.

Members presented voted as follows –

POUR: 16

Connétable of St. Saviour
 Deputy G.P. Southern
 Deputy M. Tadier
 Deputy L.M.C. Doublet
 Deputy R.J. Ward
 Deputy C.S. Alves
 Deputy S.Y. Mézec
 Deputy T.A. Coles
 Deputy B.B. de S.V.M. Porée
 Deputy J. Renouf
 Deputy C.D. Curtis
 Deputy L.V. Feltham
 Deputy H.L. Jeune
 Deputy R.S. Kovacs
 Deputy A.F. Curtis
 Deputy M.B. Andrews

CONTRE: 28

Connétable of St. Helier
 Connétable of St. Brelade
 Connétable of Trinity
 Connétable of St. John
 Connétable of St. Clement
 Connétable of Grouville
 Connétable of St. Ouen
 Connétable of St. Mary
 Deputy C.F. Labey
 Deputy S.G. Luce
 Deputy K.F. Morel
 Deputy M.R. Le Hegarat
 Deputy S.M. Ahier
 Deputy I. Gardiner
 Deputy I.J. Gorst
 Deputy L.J. Farnham
 Deputy K.L. Moore
 Deputy Sir P.M. Bailhache
 Deputy D.J. Warr
 Deputy H.M. Miles
 Deputy M.R. Scott
 Deputy R.E. Binet
 Deputy M.E. Millar
 Deputy A. Howell
 Deputy T.J.A. Binet
 Deputy M.R. Ferey
 Deputy B. Ward
 Deputy K.M. Wilson

ABSTAINED: 0

Adjournment

THE STATES, adopting a proposition of Deputy Inna Gardiner, agreed to adjourn and to reconvene on Thursday 11th December 2025 in order to continue consideration of the proposition of the Council of

Ministers entitled ‘Proposed Budget (Government Plan) 2026-2029’ (P.70/2025), as amended, and the other outstanding items of public business.

Members presented voted as follows –

POUR: 25

Connétable of St. Brelade
 Connétable of Trinity
 Connétable of St. John
 Connétable of St. Clement
 Connétable of Grouville
 Connétable of St. Ouen
 Connétable of St. Saviour
 Deputy G.P. Southern
 Deputy M. Tadier
 Deputy L.M.C. Doublet
 Deputy R.J. Ward
 Deputy C.S. Alves
 Deputy I. Gardiner
 Deputy L.J. Farnham
 Deputy K.L. Moore
 Deputy S.Y. Mézec
 Deputy B.B.de S.V.M. Porée
 Deputy D.J. Warr
 Deputy H.M. Miles
 Deputy J. Renouf
 Deputy C.D. Curtis
 Deputy L.V. Feltham
 Deputy R.S. Kovacs
 Deputy B. Ward
 Deputy K.M. Wilson

CONTRE: 17

Connétable of St. Mary
 Deputy C.F. Labey
 Deputy S.G. Luce
 Deputy K.F. Morel
 Deputy M.R. Le Hegarat
 Deputy S.M. Ahier
 Deputy Sir P.M. Bailhache
 Deputy T.A. Coles
 Deputy M.R. Scott
 Deputy R.E. Binet
 Deputy H.L. Jeune
 Deputy M.E. Millar
 Deputy A. Howell
 Deputy T.J.A. Binet
 Deputy M.R. Ferey
 Deputy A.F. Curtis
 Deputy M.B. Andrews

ABSTAINED: 0

THE STATES rose at 5.21 p.m.

L.-M. HART

Greffier of the States